Juvenile Justice Detention Monitoring Report

(Quarter 2, 2021)
Admissions
In Q2 2021 (April 1, 2021 - June 30, 2021), a total of 586 detention admissions occurred across the state. As shown in Table 1, New York City (NYC) accounted for 41% (238) of those admissions, while the 57 non-NYC counties—which this report refers to as Rest of State (ROS)—accounted for 59% (348).

In New York State (NYS), youth can be detained in relation to Adolescent Offender (AO), Vehicle and Traffic Law (VTL) Misdemeanor, Juvenile Offender (JO), and Juvenile Delinquency (JD) cases. Statewide, admissions on JD matters were most common (68%), followed by AO (26%), JO (6%), and VTL (0%) related events. This pattern was consistent for both NYC and ROS (see Figure 1).

Average Length of Stay
While admissions data are helpful for understanding how often detention occurs and for what types of cases, not all detention admissions result in similar lengths of stay. As shown in Table 4, average length of stay (ALOS) varies widely by case type. Statewide, in Q2 2021, JOs had the longest ALOS (105.9 days), followed by AOs (85.6 days), and JDs (17.6 days). This pattern was consistent for both NYC and ROS (see Figure 2).

Table 1. Detention Admissions by Case Type and Location

<table>
<thead>
<tr>
<th>Case Type</th>
<th>NYS</th>
<th>NYC</th>
<th>ROS</th>
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<tbody>
<tr>
<td>AO</td>
<td>33%</td>
<td>26%</td>
<td>21%</td>
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<tr>
<td>VTL</td>
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</tr>
<tr>
<td>JO</td>
<td>68%</td>
<td>60%</td>
<td>73%</td>
</tr>
<tr>
<td>JD</td>
<td>6%</td>
<td>33%</td>
<td>21%</td>
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</table>

Figure 1. Admissions by Case Type

Figure 2. ALOS in Days by Case Type

NYS
- AO: 85.6 days
- VTL: 17.6 days
- JO: 0.0 days
- JD: 0.0 days

NYC
- AO: 95.8 days
- VTL: 14.2 days
- JO: 0.0 days
- JD: 0.0 days

ROS
- AO: 87.1 days
- VTL: 19.7 days
- JO: 0.0 days
- JD: 0.0 days
**Result Summary**

### Average Daily Population

Since lengths of stay vary, average daily population (ADP) is a helpful indicator for summarizing the amount of detention resources used during a given period. ADP is a function of how many youth are admitted and how long each youth stays. It's calculated by dividing the total care days provided for a specified period by the number of days in that period. It can be interpreted as the average or mean number of youth in detention on any given day.

In Q2 2021, New York State’s detention facilities served an average of 271.4 youth on any given day—123.2 (45%) in NYC and 148.1 (55%) in ROS (see Table 7). AOs accounted for the largest part of the statewide ADP (137.8), followed by JDs (87.5), and JOs (46).

As shown in Figure 3, AOs accounted for the largest part of both NYC and ROS's ADPs, followed by JDs and JOs.

### Admission Trends

As shown in Table 10 and Figure 4, in comparison to last quarter, detention admissions are up 6% statewide. Admissions increased from 555 in Q1 2021 to 586 in Q2 2021. This increase was solely driven by ROS. In comparison to last quarter, ROS's admissions are up 20%, while NYC's admissions are down 10%.

Admissions are also up (24%) when compared to this quarter last year. Statewide, admissions increased from 474 in Q2 2020 to 586 in Q2 2021. This increase was driven by NYC and especially ROS. In comparison to this quarter last year, ROS's admissions are up 43%, while NYC's admissions are only up 3%.
Table 1. Admissions by Case Type\textsuperscript{1,2}

<table>
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<tr>
<th>Quarter 2 2021</th>
<th>Adolescent Offender (AO)</th>
<th>Vehicle Traffic Law (VTL) Misdemeanant</th>
<th>Juvenile Offender (JO)</th>
<th>Juvenile Delinquent (JD)</th>
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\textsuperscript{1} These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.

\textsuperscript{2} Data extracted from the Juvenile Detention Automated System (JDAS).

Extract Date: 02/19/2022
Table 2. AO Admissions by Processing Point

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Data extracted from the Juvenile Detention Automated System (JDAS).
These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
### Table 3. JD Admissions by Raise the Age (RTA) Status

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Data extracted from the Juvenile Detention Automated System (JDAS).
These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
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Data extracted from the Juvenile Detention Automated System (JDAS). These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
Table 5. AO ALOS in Days by Processing Point

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Data extracted from the Juvenile Detention Automated System (JDAS).
These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
### Table 6. JD ALOS in Days by Raise the Age (RTA) Status

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Data extracted from the Juvenile Detention Automated System (JDAS).

These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
### Table 7. Average Daily Population (ADP) by Case Type\(^7,2\)

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<th>Juvenile Offender (JO)</th>
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Data extracted from the Juvenile Detention Automated System (JDAS).
These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
### Table 8. AO ADP by Processing Point

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Data extracted from the Juvenile Detention Automated System (JDAS). These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
## Table 9. JD ADP by Raise the Age (RTA) Status

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<tr>
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<tr>
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<td></td>
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<tr>
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</tr>
<tr>
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Data extracted from the Juvenile Detention Automated System (JDAS). These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
### Table 10. Admission Trends – Total\(^1,2\)

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<th>Quarter 2 2021</th>
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<th>Last Quarter (Q1 2021)</th>
<th>This Quarter Last Year (Q2 2020)</th>
<th>% Change Since Last Year</th>
<th>% Change Since This Quarter</th>
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*Percent change could not be calculated due to a zero count in the comparison period.

---

Data extracted from the Juvenile Detention Automated System (JDAS).
These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
Table 11. Admission Trends – Adolescent Offender (AO)\(^1,2\)

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<th>Quarter 2 2021</th>
<th>This Quarter (Q2 2021)</th>
<th>Last Quarter (Q1 2021)</th>
<th>This Quarter Last Year (Q2 2020)</th>
<th>% Change Since Last Quarter</th>
<th>% Change Since This Quarter</th>
<th>% Change Since Last Year</th>
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*Percent change could not be calculated due to a zero count in the comparison period.

Data extracted from the Juvenile Detention Automated System (JDAS). These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
Table 12. Admission Trends – Vehicle Traffic Law (VTL) Misdemeanant \(^1,2\)

<table>
<thead>
<tr>
<th>Quarter 2 2021</th>
<th>This Quarter (Q2 2021)</th>
<th>Last Quarter (Q1 2021)</th>
<th>This Quarter Last Year (Q2 2020)</th>
<th>% Change Since Last Quarter This Quarter Last Year</th>
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</tr>
<tr>
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</tr>
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</tr>
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</tr>
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*Percent change could not be calculated due to a zero count in the comparison period.

Data extracted from the Juvenile Detention Automated System (JDAS). These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
### Table 13. Admission Trends – Juvenile Offender (JO)\(^{1,2}\)

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<thead>
<tr>
<th>Quarter 2 2021</th>
<th>This Quarter (Q2 2021)</th>
<th>Last Quarter (Q1 2021)</th>
<th>This Quarter Last Year (Q2 2020)</th>
<th>% Change Since Last Quarter</th>
<th>% Change Since This Quarter</th>
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*Percent change could not be calculated due to a zero count in the comparison period.

Data extracted from the Juvenile Detention Automated System (JDAS).
These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.
### Table 14. Admission Trends – Juvenile Delinquent (JD)\(^1,2\)

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<th>Last Quarter (Q1 2021)</th>
<th>This Quarter Last Year (Q2 2020)</th>
<th>% Change Since Last Year</th>
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<td>*</td>
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</tr>
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</table>

\(^1\)Percent change could not be calculated due to a zero count in the comparison period.

---

*Data extracted from the Juvenile Detention Automated System (JDAS).*

*These figures may not match those reported elsewhere for the same period if extracted on different dates due to data entry lag.*
Notes

1. **Admissions** – A count of admissions to detention that occurred during the quarter. For a detention event to be counted, admission date must be on or after the first day of the quarter and on or before the last day of the quarter. A single youth can have multiple admissions during a quarter.

2. **Case Type** – Indicates whether a youth was admitted as an Adolescent Offender (AO), Vehicle Traffic Law (VTL) Misdemeanant, Juvenile Offender (JO) or Juvenile Delinquent (JD):

   **Adolescent Offender (AO)** – An Adolescent Offender is a person 16 years of age charged with a felony on or after October 1, 2018 and a person 17 years of age charged with a felony on or after October 1, 2019 (CPL 1.20 (44)). AO cases are heard in the Youth Part of adult Criminal Court; however, they may be removed to Family Court for processing (CPL 722.23). Adolescent Offenders whose cases are removed to Family Court are treated as Juvenile Delinquents.

   **Vehicle Traffic Law (VTL) Misdemeanant** – A VTL Misdemeanant is a person 16 years of age charged with a misdemeanor under the Vehicle and Traffic Law on or after October 1, 2018 and a person 17 years of age charged with a misdemeanor under the Vehicle and Traffic Law on or after October 1, 2019. Although these cases are heard in local Criminal Court, VTL Misdemeanants sentenced to a term of imprisonment before age 21 are served in Specialized Secure Detention (SSD) facilities (PEN 70.20 (4)(a-2)).

   **Juvenile Offender (JO)** – A Juvenile Offender is a person 13 to 15 years of age charged with a serious violent felony pursuant to Section 1.20(42) of the NYS Criminal Procedure Law (CPL). JO cases are heard in the Youth Part of adult Criminal Court.

   **Juvenile Delinquent (JD)** – A Juvenile Delinquent is a person 7 to 15 years of age who has committed an act which would be considered a crime if the person were old enough and capable of being treated as an adult. Sixteen year olds charged with a misdemeanor (except those charged under the NYS Vehicle and Traffic Law) on or after October 1, 2018 and 17 year olds charged with a misdemeanor (except those charged under the NYS Vehicle and Traffic Law) on or after October 1, 2019 are also Juvenile Delinquents (FCT 301.2(1)). JD cases are heard in Family Court.

3. **New York City (NYC)** – All NYC numbers exclude youth served at Horizon, the Specialized Secure Detention (SSD) facility currently designated to serve youth under the age of 18 who can no longer be housed at Rikers.

4. **Unsentenced vs. Sentenced** – This report breaks out Adolescent Offenders into two groups: Unsentenced and Sentenced. Specialized Secure Detention (SSD) facilities provide pre-trial detention services for Unsentenced AOs and post-conviction incarceration programs for Sentenced AOs.

   Adolescent Offenders who receive a definite sentence of one year or less before age 21 can serve their sentence in either a Specialized Secure Detention facility or an OCFS Secure placement facility (PEN 70.20 (4)(a)). The figures provided in this report do not include AOs serving their sentences in OCFS Secure.

5. **Non-Raise the Age vs. Raise the Age** – This report breaks out Juvenile Delinquents into two groups: Non-Raise the Age and Raise the Age. The Non-Raise the Age category includes JDs who were 7 to 15 years of age at offense, while the Raise the Age category includes 16 and 17 year old JD misdemeanants who went directly to Family Court and former AOs whose cases were transferred from the Youth Part.

   If a JD is missing his/her Date of Offense in the Juvenile Detention Automated System (JDAS), he/she is counted as Non-Raise the Age for the purposes of this report.
Notes

6 Average Length of Stay (ALOS) – ALOS in days is calculated for released youth only. If no youth were released during the quarter a dash appears. ALOS is calculated by summing the lengths of stay for the released youth and dividing the total by the number of releases.

Note: Length of Stay (LOS) is determined by subtracting a youth’s admission date from his/her release date. In the rare case that a youth is admitted and released on the same date, his/her LOS is set to one.

7 Average Daily Population (ADP) – The average (mean) number of youth in detention on any given day during the quarter. ADP is the sum of each youth’s days in detention during the quarter (including day of admission but excluding day of release), divided by the number of days during the quarter.

8 This Quarter – This column shows the number of admissions that occurred during the current quarter.

9 Last Quarter – This column shows the number of admissions that occurred during the previous quarter. For example, if the current quarter was Q2 2018, this column would show the number of admissions that occurred Q1 2018.

10 This Quarter Last Year – This column shows the number of admissions that occurred this quarter last year. For example, if the current quarter was Q2 2018, this column would show the number of admissions that occurred Q2 2017.

11 % Change Since Last Quarter – This column shows the percent change in admissions from last quarter to the current quarter. This percentage is calculated using the following formula:

\[
\frac{(This \ Quarter - Last \ Quarter)}{Last \ Quarter} \times 100
\]

12 % Change Since This Quarter Last Year – This column shows the percent change in admissions from this quarter last year to the current quarter. This percentage is calculated using the following formula:

\[
\frac{(This \ Quarter - This \ Quarter \ Last \ Year)}{This \ Quarter \ Last \ Year} \times 100
\]

Unit of Observation

This report includes counts of detention events—not the number of unique youth detained. A detention event is defined as a continuous detention stay that does not involve a change in Case Type (see Note 2) or Home County. A stay concludes when there is a break in detention of one or more days, or a change in Case Type or Home County. A single youth can have multiple detention events/stays during the quarter.

Please note that this report excludes all detention events involving Interstate and Out-of-State youth.