Local Commissioners Memorandum

Transmittal: 20-OCFS-LCM-03
To: Commissioners of Social Services
Issuing Division/Office: Division of Child Care Services
Date: January 16, 2020
Subject: State Minimum Wage Increase and Its Effect Upon Child Care Assistance
Suggested Distribution: Director of Services
Day Care Subsidy Supervisors
WMS Coordinators
Accounting and Child Welfare Supervisors
Contact Person(s): Division of Child Care Services
Merideth Infantino at (518) 402-3001 or Merideth.Infantino@OCFS.ny.gov
Attachments: None

I. Purpose

The purpose of this Local Commissioners Memorandum (LCM) is to inform local social services districts (districts) that the fourth increase in the state minimum wage as authorized by Chapter 54 of the Laws of 2016, effective December 31, 2019, may affect a family’s eligibility for child care assistance.

II. Background

Districts were informed of increases to the minimum wage on December 30, 2019, in an Informational Letter (INF) issued by the New York State Office of Temporary and Disability Assistance (OTDA), 19-INF-08, 2019 State Minimum Wage Increase and Its Effect on Temporary Assistance and Supplemental Nutrition Assistance Programs.

New York Labor Law § 652 authorizes increases to the New York State minimum wage. The latest increase, which went into effect on December 31, 2019, varies by region, and by size of employer
for individuals who work in New York City. The law requires that employers in New York State pay all employees who are in the state, but outside New York City and Nassau, Suffolk, and Westchester counties, at least $11.80 per hour as of December 31, 2019. Minimum wage requirements are also specifically applicable to those employed in the following areas, pursuant to the New York Labor regulations cited below:

- Building Service Industry (except janitors in residential buildings) – 12 NYCRR Part 141.1
- Miscellaneous Industries and Occupations — 12 NYCRR Part 142.1
- Hospitality Industry – 12 NYCRR Part 146.1
- Farm Workers (if cash paid to all employees on farm during preceding calendar year aggregated $3,000 or more) – 12 NYCRR Part 190.1

The state minimum wage rates are scheduled to increase annually on December 31st until they reach $15.00 per hour. The scheduled increases vary by region and size of employer as shown in the chart below, which is also available on the New York State Department of Labor’s website. Large employers located in New York City have already reached the $15.00 per hour minimum wage as of December 31, 2018, and therefore were not increased on December 31, 2019. There are also different minimum hourly rates for workers in the fast food industry and food service workers who receive tips. Further information can be found at: https://www.labor.ny.gov/workerprotection/laborstandards/workprot/minwage.shtm

<table>
<thead>
<tr>
<th>Location</th>
<th>12/31/2019</th>
<th>12/31/2020</th>
</tr>
</thead>
<tbody>
<tr>
<td>New York City - Large Employers (11 employees or more)</td>
<td>$15.00</td>
<td>$15.00</td>
</tr>
<tr>
<td>New York City - Small Employers (10 employees or less)</td>
<td>$15.00</td>
<td>$15.00</td>
</tr>
<tr>
<td>Nassau, Suffolk and Westchester All Employers</td>
<td>$13.00</td>
<td>$14.00</td>
</tr>
<tr>
<td>Remainder of New York State All Employers</td>
<td>$11.80</td>
<td>$12.50</td>
</tr>
</tbody>
</table>

Additional information on the minimum wage rate schedule can be obtained by calling 1-888-4-NYSDOL (1-888-469-7365) or logging onto https://www.labor.ny.gov/home/.

III. Program Implications

For some families receiving child care assistance, the increase in the state minimum wage will result in additional income and will affect the number of hours an individual is required to work. 19-INF-08 issued by OTDA, covers the effects of the state minimum wage increase on families receiving temporary assistance. Therefore, this LCM does not address how the state minimum wage increase affects child care assistance for families receiving temporary assistance. This LCM addresses how the minimum wage increase affects child care assistance for low income families and families receiving child care in lieu of temporary assistance.
Changes in Circumstances

Title 18, section 415.3(b) of the Codes, Rules and Regulations of New York State requires that all applicants for, and recipients of, child care assistance notify the district immediately of any changes in family income and composition, child care arrangements, and any other circumstances related to the family’s eligibility for child care services. When informed of a family’s increase in income, the district must redetermine the family’s eligibility and adjust benefits as necessary.

Child Care Assistance in Lieu of Temporary Assistance

The increase in the state minimum wage also affects the required minimum gross earnings of families that are in receipt of child care in lieu of temporary assistance. To be eligible for child care assistance in lieu of temporary assistance, an applicant/recipient must be otherwise eligible for temporary assistance, and they must be employed, defined as having gross earnings equal to, or greater than, the required number of work hours multiplied by the state minimum wage. The chart below provides the minimum gross earnings and minimum number of work hours for single and two-parent households applying for, or in receipt of, child care in lieu of temporary assistance by location.

The minimum gross earning amounts in row 1 are calculated based on the relevant minimum wage multiplied by 17.5 hours per week. The minimum gross earning amounts in row 2 are calculated based on the relevant minimum wage multiplied by 25 hours per week. The minimum gross earning amounts for the parent who is employed and earning minimum wage or more per hour, or is self-employed and earning at least the equivalent of the minimum wage per hour for families that fall into row 5 are calculated based on the relevant minimum wage multiplied by 17.5 hours per week.

The examples provided in the chart are intended to be representative of the point at which the minimum gross earnings, if applicable to the family, are met. The minimum wage of the county or state where the job is located, rather than the county of residence, applies when determining whether applicable minimum gross earnings are met. However, if a higher wage is established by federal law, such wage would apply when determining whether applicable minimum gross earnings are met.
## Minimum Gross Earnings and Minimum Work Hours for Eligibility for Child Care Assistance in Lieu of Temporary Assistance

<table>
<thead>
<tr>
<th>Location/Minimum Wage</th>
<th>Family</th>
<th>Minimum Gross Earnings&lt;sup&gt;1&lt;/sup&gt;</th>
<th>Minimum Work Hours</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>New York City 11 Employees or More</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Minimum Wage</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$15.00/hour</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>New York City 10 Employees or Less</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Minimum Wage</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$15.00/hour</td>
<td></td>
<td></td>
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<tr>
<td><strong>Nassau, Suffolk and Westchester Counties Minimum Wage</strong></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>Minimum Wage</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$13.00/hour</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td><strong>Remainder of New York State</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Minimum Wage</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$11.80/hour</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Row 1**

*Single-parent family* where parent is employed and earning minimum wage or more per hour, or is self-employed and earning at least the equivalent of the minimum wage per hour

- **Single-parent family**
  - $262.50/week or $1137.50 per month
  - $262.50/week or $1137.50 per month
  - $227.50/week or $986.00 per month
  - $206.50/week or $895.00 per month
  - N/A

**Row 2**

*Two-parent family* where both parents are employed and earning minimum wage or more per hour, or are self-employed and earning at least the equivalent of the minimum wage per hour

- **Two-parent family**
  - $375.00/week or $1625.00 per month combined
  - $375.00/week or $1625.00 per month combined
  - $325.00/week or $1408.00 per month combined
  - $295.00/week or $1278.00 per month combined
  - N/A

**Row 3**

*Single-parent family* where parent is employed in a job exempt from minimum wage rules and earning less than minimum wage per hour

- **Single-parent family**
  - N/A
  - N/A
  - N/A
  - N/A
  - 17.5 hours per week

**Row 4**

*Two-parent family* where both parents are employed in a job exempt from minimum wage rules and earning less than minimum wage per hour

- **Two-parent family**
  - N/A
  - N/A
  - N/A
  - N/A
  - 25 hours per week combined

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<sup>1</sup>Use the following procedure to manually calculate minimum gross earnings: Per week: wage x hours worked. Per month: wage x hours worked x 4.333. Rounding: .01 to .24 round down to 0, .25 to .50 round up to .50, .51 to .74 round down to .50, .75 to .99 round up to the next .00.
<table>
<thead>
<tr>
<th>Location/ Minimum Wage</th>
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</tr>
</thead>
<tbody>
<tr>
<td>New York City 11 Employees or More</td>
<td>New York City 10 Employees or Less</td>
<td>Nassau, Suffolk and Westchester Counties</td>
<td>Remainder of New York State</td>
</tr>
<tr>
<td>Minimum Wage $15.00/hour</td>
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<td>Minimum Wage $13.00/hour</td>
<td>Minimum Wage $11.80/hour</td>
</tr>
</tbody>
</table>

### Family

#### Minimum Gross Earnings<sup>1</sup>

<table>
<thead>
<tr>
<th>Row 5</th>
<th>Location/ Minimum Wage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Two-parent family where one parent is employed and earning minimum wage or more per hour, or is self-employed and earning at least the equivalent of the minimum wage per hour; and one parent is employed in a job exempt from minimum wage rules and earning less than minimum wage per hour</td>
<td></td>
</tr>
<tr>
<td>$262.50/week or $1137.50 per month</td>
<td>$262.50/week or $1137.50 per month</td>
</tr>
</tbody>
</table>

### Minimum Work Hours

<table>
<thead>
<tr>
<th>Location/ Minimum Wage</th>
<th>Location/ Minimum Wage</th>
</tr>
</thead>
<tbody>
<tr>
<td>N/A</td>
<td>N/A</td>
</tr>
</tbody>
</table>

Self-employed parent/caretaker relative(s) must meet the applicable gross earnings minimum. (See 95-OTDA-INF-33 for self-employment budgeting.) For parent/caretaker relative(s) in jobs that are exempt from minimum wage rules and earning less than minimum wage per hour, there is no applicable minimum gross earnings amount; such parent/caretaker relative(s) must only meet the applicable number of minimum work hours outlined above. For parent/caretaker relative(s) in jobs that are exempt from minimum wage rules and earning minimum wage or more per hour, or who are self-employed and earning at least the equivalent of the minimum wage per hour, there is no applicable number of minimum work hours; such parent/caretaker relative(s) must only meet the applicable minimum gross earnings amount outlined above. However, even when programmatic eligibility has been established, care can only be provided for such hours during which the caregivers are engaged in work plus travel time between the child care provider and the site of employment. Additionally, to determine which requirements above apply and whether they are met, each parent/caretaker relative must provide sufficient documentation to determine whether they are earning more or less than minimum wage per hour, and whether or not they are employed in a job exempt from minimum wage rules, or self-employed.

For more information regarding the eligibility requirements for child care in lieu of temporary assistance, please refer to 04-OCFS-ADM-01, Guaranteed Child Care in Lieu of Temporary Assistance; 05-OCFS-ADM-03, Child Care Subsidy Program; and 17-OCFS-INF-07, Clarification on the Financial Eligibility Requirements for Transitional Child Care.
IV. Required Actions

Due to the increase in the state minimum wage, districts must review and adjust benefits as necessary for all child care assistance cases. Districts must review families receiving child care in lieu of temporary assistance to determine whether they are meeting the new minimum gross earnings requirement and/or minimum number of work hours as set forth above. Districts must send the appropriate notices to those individuals who do not meet these requirements or whose benefits are changed. For more information about the appropriate notices please refer to 16-OCFS-LCM-03, 30-Day Client Notification for Child Care Subsidy and Revised Client Notices.

/s/ Janice M. Molnar

Issued by:
Name: Janice M. Molnar, Ph.D.
Title: Deputy Commissioner
Division/Office: Division of Child Care Services