



September 19, 2014

**New York State
Office of
Children &
Family
Services**

<http://ocfs.ny.gov>

Honorable Dean Skelos
Majority Coalition Leader
New York State Senate
909 Legislative Office Building
Albany, New York 12247

Dear Majority Coalition Leader Skelos:

Andrew M. Cuomo
Governor

Sheila J. Poole
Acting Commissioner

Capital View Office Park
52 Washington Street
Rensselaer, NY
12144-2834

In 2011, Section 529-b of the Executive Law 2011 created the Supervision and Treatment Services for Juveniles Program (STSJP), establishing an allocation for municipalities to use to fund effective alternatives to detention and placement for low and medium risk youth, while at the same time, ensuring that detention and placement is available and appropriately used for high risk youth. This effort has been supported by the use of the Detention Risk Assessment Instrument (DRAI) which was implemented throughout all counties outside of New York City on October 28, 2013. The DRAI has been a useful tool to inform each decision about whether a youth either poses a risk to public safety or is a flight risk, and should therefore be considered for detention, or whether the youth can remain safely in the community with the support of alternative to detention or placement services.

In State Fiscal Year (SFY) 2012/13, the Office of Children and Family Services (OCFS) began to implement the Annie E. Casey Foundation's Juvenile Detention Alternative Initiative (JDAI)'s eight core strategies to guide the continuous system improvement of local juvenile justice systems and which compliments STSJP. Currently six counties across the state (Albany, Erie, Monroe, Onondaga, Orange and Nassau) are receiving funding totaling \$500,000 to staff JDAI Coordinators. Over the next several years OCFS intends to replicate the implementation of JDAI in all the counties.

STSJP allocations have remained unchanged since 2011 at \$7,876,000. In SFY 2011/12, the reimbursement rate to counties for STSJP was 100 percent up to the amount of their allocation. In subsequent years the reimbursement rate to counties is 62 percent up to the amount of their allocations. The law provides counties with the flexibility to shift funding from their detention



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allocation to enhance their STSJP allocation. The state reimbursement is increased from the detention reimbursement rate of 49 percent to the STSJP reimbursement rate of 62 percent. Many counties over the last several years have shifted varying amounts from their detention to their STSJP allocation, thereby expanding their ability to create STSJP programming.

The enclosed report, required by statute, documents the continued successes of STSJP in lowering care days and admissions to both secure and non-secure detention. With the implementation of the DRAI, it is expected that those numbers will decrease even further. Other successes are having more counties submit plans each year and having more counties shift detention more dollars to enhance their STSJP allocations.

Thank you for your continued commitment to the children and families of New York State. If I can be of further assistance, please do not hesitate to contact me or my Legislative Liaison, Victoria Vattimo at (518) 402-3130.

Sincerely,

A handwritten signature in cursive script, appearing to read 'S. Poole'.

Sheila J. Poole
Acting Commissioner

Enclosure

Supervision and Treatment Services for Juveniles Program

Consistent with Governor Cuomo's vision to reform the juvenile justice system in NYS as outlined in Section 529-b of the Executive Law, the Supervision and Treatment Services for Juveniles Program (STSJP) is now beginning its fourth year in New York State. A key component of STSJP is the reliance on the least restrictive option consistent with public safety to address the needs of youth and their families that are involved in the juvenile justice system.

Through the use of STSJP funded programs, OCFS encourages and supports detention and placement alternatives for low and medium risk youth while maintaining available and appropriate detention for high risk youth. This effort has been supported by the use of the Detention Risk Assessment Instrument (DRAI) which was implemented throughout all counties outside of New York City on October 28, 2013. The DRAI has been a useful tool to inform each decision about whether a youth either poses a risk to public safety or is a flight risk, and should therefore be considered for detention, or whether the youth can remain safely in the community with the support of alternative to detention or placement services.

STSJP provides funds to municipalities (counties and the City of New York) for services for youth who are alleged or adjudicated to be juvenile delinquents (JDs); youth alleged or adjudicated to be persons in need of supervision (PINS); and youth alleged to be or convicted as juvenile offenders (JOs), in order to divert these youth from detention or residential care. Municipalities are reimbursed at 62 percent of their STSJP expenditures.

The State Fiscal Year (SFY) 2013-2014 appropriations for STSJP remained unchanged from the last two years. STSJP was funded in 2013 -2014 at \$8,376,000, of which \$7,876,000 was made available to all counties and \$500,000 was used to support six Juvenile Detention Alternatives Initiative (JDAI) sites in the state (Albany, Erie, Monroe, Nassau, Onondaga and Orange). In SFY 2013-2014, all but 12 counties (Chenango, Clinton, Fulton, Greene, Livingston, Montgomery, Ontario, Orleans, Rockland, Sullivan, Schoharie and Yates) applied for the STSJP funds.

Each of the six JDAI counties has a JDAI coordinator to implement JDAI practices and core principles in their counties. JDAI is an Annie E. Casey Foundation supported initiative that assists state and local officials in making systemic changes to juvenile detention practices. OCFS provided \$83,333 to each of the six counties.

Detention appropriations remained unchanged from previous years, at \$76,160,000. Counties and the City of New York are reimbursed at 49 percent by the state for detention services, up to the amount of their capped allocations and are required to pay 100 percent of detention costs beyond the cap. Significantly, the law provides counties and the City of New York with the flexibility to shift funds from their detention allocations to their STSJP allocations and utilize these funds for STSJP purposes, thereby increasing their rate of State reimbursement from 49 percent to 62 percent and expanding their ability to create local alternatives to detention programming for eligible youth. In 2013-2014, twenty-two municipalities voluntarily reduced their Detention allocations and shifted a total of \$1,759,361 of such funds to enhance their STSJP funds. In SFY 2013-2014, the number of alleged or adjudicated JO, JD and PINS youth served by programs funded by STSJP allocations was 4,165.

In 2013, OCFS mobilized Community Multiservice Office (CMSO) supervisors and staff to work closely with the municipalities in their regions to assist in the development and approval of SFY 2013-2014 STSJP plans. A letter to the Chief Executive Officers for each county and the City of New York was sent out on June 28, 2013, requesting the submission of STSJP plans for SFY 2013-14.

Once submitted, STSJP plans were reviewed by teams consisting of OCFS Office of Community Partnerships staff. OCFS central office staff worked closely with CMSO staff to

assist them in reviewing the submitted STSJP plans. When needed, CMSO staff requested from counties further information and/or clarification necessary to approve their plans. All submitted plans were approved by the end of August. Municipalities continued to fund youth focused programs such as Electronic Monitoring (EM), Respite, Youth Mentoring, Multi-Systemic Therapy (MST), Evening Reporting Centers (ERC), Youth Advocacy Program (YAP) and Tracker Programs, as well as many family engagement programs that have proven to reduce reliance on detention or placement. The plans were due to OCFS for review on July 31, 2013. OCFS held conference calls with the counties to assist them in preparing their STSJP plans.

Detention data from the calendar years 2011-2013 demonstrates that detention admissions and care days in both secure and non-secure detention are declining. The table below illustrates these reductions. Care days and admissions for both secure and non-secure detention have decreased.

In SFY 2014-2015, municipalities are increasingly taking advantage of technical assistance provided by the OCFS Office of Community Partnerships. CMSO staff from offices across the state have been trained to provide support to counties in developing and implementing their STSJP plans. Also this year, OCFS will be working in collaboration with the Annie E. Casey Foundation and key county officials to build result-based accountability measures into STSJP programming in order to measure program outcomes and better inform decision making about the use of STSJP funds.

NYS Upstate* Detention Utilization 2011-2013, (January 1-December 31)

2011			2012			2013		
Admissions	Care Days	Avg. LOS	Admissions	Care Days	Avg. LOS	Admissions	Care Days	Avg. LOS
SD- 2,206	29,365	13.3 days	1,991	28,552	14.3 days	1,784	27,276	15.2 days
NSD- 2,821	37,279	13.2 days	2,530	32,735	12.9 days	2,484	30,210	12.2 days
Total.- 5,027	66,644	13.5 days	4,521	61,287	13.5 days	4,268	57,486	13.4 days

*Upstate includes Long Island

SD-Secure Detention

NSD-Non-secure Detention

LOS – Length of Stay

County STSJP Allocations – State Fiscal Year 2013-2014

County	STSJP Allocation	Detention Allocation	JDAI County	Detention Allocation \$ Shifted to STSJP	STSJP Disbursed *	Detention Distributed *
Albany	\$173,738	\$1,914,919	\$83,333	\$124,000	\$305,599.92	\$935,620.89
Allegany	\$40,000	\$138,327		\$62,909	\$49,609.93	\$4,152.71
Broome	\$124,197	\$870,145		\$0	\$96,984.87	\$342,412.78
Cattaraugus	\$67,164	\$356,036		\$0	\$0	\$76,675.30
Cayuga	\$40,000	\$248,606		\$0	\$3,472	\$56,319.62
Chautauqua	\$77,940	\$425,789		\$29,617	\$0	\$516.36
Chemung	\$49,320	\$469,298		\$75,000	\$102,198.32	\$177,039.05
Chenango	\$55,743	\$224,734		\$0	Didn't apply	\$6,321.29
Clinton	\$40,000	\$125,447		\$0	Didn't apply	\$0
Columbia	\$40,000	\$187,673		\$25,000	\$11,234.11	\$39,647.77
Cortland	\$40,000	\$226,960		\$0	\$24,442.51	\$54,051.58
Delaware	\$40,000	20,439		\$20,439	\$0	\$0
Dutchess	\$108,293	\$1,117,377		\$0	\$8,873.72	\$360,419.21
Erie	\$487,531	\$4,472,681	\$83,333	\$128,296	\$0	\$4,262,081.26
Essex	\$40,000	\$17,240		\$0	\$0	\$10,119.02
Franklin	\$40,000	\$56,624		\$5,000	\$45,000	\$17,873.29
Fulton	\$40,000	\$112,682		\$0	Didn't apply	\$0
Genesee	\$40,000	\$75,964		\$50,108	\$84,675.16	\$0
Greene	\$40,000	\$216,407		\$0	Didn't apply	\$306.32
Hamilton	\$40,000	\$1,431		\$0	\$1,860	\$0
Herkimer	\$50,228	\$209,584		\$0	\$25,114.04	\$65,011.78
Jefferson	\$40,000	\$188,036		\$100,000	\$98,953.21	\$10,620.11
Lewis	\$40,000	\$39,239		\$0	\$6,465	\$7,853.12
Livingston	\$40,000	\$162,864		\$0	Didn't apply	\$0
Madison	\$40,000	\$150,679		\$0	\$25,688.57	\$37,824.63
Monroe	\$428,993	\$5,790,600	\$83,333	\$257,072	\$221,904	\$2,399,234.88
Montgomery	\$40,000	\$106,588		\$0	Didn't apply	\$106,588
Nassau	\$258,033	\$2,720,332	\$83,333	\$0	\$100,817.29	\$1,412,270.30
Niagara	\$78,000	\$590,870		\$31,888	\$0	\$0
Oneida	\$140,593	\$1,183,857		\$0	\$140,593	\$731,734.41
Onondaga	\$199,593	\$2,228,299	\$83,333	\$345,417	\$214,970.76	\$1,754,624.70
Ontario	\$47,500	\$185,633		\$0	Didn't apply	\$209,044.17
Orange	\$122,671	\$980,615	\$83,333	\$188,829	\$206,993.23	\$247,364.13
Orleans	\$40,000	\$140,280		\$0	Didn't apply	\$3,035.82
Oswego	\$63,523	\$277,456		\$0	\$0	\$3,996.14
Otsego	\$48,755	\$80,815		\$0	\$4,573.07	\$13,100.29
Putnam	\$40,000	\$60,317		\$20,000	\$0	\$14,513.22
Rensselaer	\$75,430	\$661,695		\$16,245	\$42,525.44	\$59,987.07
Rockland	\$50,308	\$351,805		\$0	Didn't apply	\$23,831.98
St. Lawrence	\$40,000	\$110,878		\$0	\$39,999.92	\$3,678.04
Saratoga	\$66,294	\$243,312		\$107,906	\$30,857	\$43,049.66
Schenectady	\$88,511	\$854,304		\$0	\$0	\$124,833.04
Schoharie	\$40,000	\$48,527		\$0	Didn't apply	\$47,482.16
Schuyler	\$46,079	\$23,554		\$0	\$20,154.66	\$6,896.31
Seneca	\$40,304	\$83,714		\$4,446	\$0	\$0
Steuben	\$52,573	\$263,579		\$52,791	\$105,364	\$210,788
Suffolk	\$240,136	\$2,517,695		\$0	\$0	\$602,231.28
Sullivan	\$46,397	\$236,041		\$0	Didn't apply	\$73,680.94
Tioga	\$40,000	\$76,438		\$0	\$0	\$10,623.19
Tompkins	\$40,000	\$176,752		\$0	\$2,788.46	\$56,342.35
Ulster	\$40,000	\$173,909		\$8,398	\$1,068.45	\$24,764.26
Warren	\$40,000	\$226,683		\$81,000	\$60,574	\$22,016.28
Washington	\$40,000	\$113,401		\$25,000	\$37,200	\$0
Wayne	\$43,501	\$191,128		\$0	\$0	\$11,025
Westchester	\$226,339	\$3,035,879		\$0	\$154,388.07	\$1,829,927.41
Wyoming	\$40,000	\$43,713		\$0	\$15,379.67	\$0
Yates	\$40,000	\$39,428		\$0	Didn't apply	\$9,770
New York City	\$3,198,313	\$40,312,722		\$0	\$1,320,508.58	\$38,777,924.40
Total	\$7,876,000	\$76,160,000	\$499,998	\$1,759,361	\$3,610,830.96	\$55,299,224.73

*Claiming is an ongoing process. At the time of this report, not all claims had been submitted and paid for the SFY 2013-2014

Programs Funded by STSJP Plans for SFY 2013-2014

Albany

- Juvenile Community Accountability Board – Albany County Probation Department
- Evening Reporting Centers – Trinity Alliance and LaSalle School
- Family Assessment Intervention – Samaritan Shelters
- Drug Court Engagement Services – Albany County Family Court

Allegany

- Multi Systemic Therapy – Catholic Charities
- Thinking for a Change – Allegany County Probation
- Electronic Monitoring – Allegany County Probation

Broome

- Detention Alternatives After School Program – Our Lady of Lourdes Memorial Hospital, Inc. Lourdes Youth Services

Cattaraugus

- Multi Systemic Therapy – Catholic Charities of Western New York

Cayuga

- Respite - Cayuga Centers Inc.

Chautauqua

- Accountability and Responsibility Program – Gustavus Adolphus Family Services

Chemung

- Evening Reporting Center – Glove House, Inc.
- Electronic Monitoring – Chemung County Probation
- Temporary Placement Foster Care/Respite – Chemung County DSS

Columbia

- Family Meeting Model – Columbia County Department of Social Services

Cortland

- Parent Partners – Coordinated Children’s Services Initiative

Delaware

- Respite/Foster Care – Treadwell Methodist Church

Dutchess

- Electronic Monitoring – Dutchess County Department of Probation and Community Corrections
- NCTI Groups for Juveniles – Dutchess County Department of Probation and Community Corrections
- Curfew Monitoring – Dutchess County Department of Probation and Community Corrections
- Wraparound Funds – Dutchess County Department of Probation and Community Corrections
- Functional Family Therapy – FFT Associates and Astor Services for Youth and Families
- Sex–Offender and Forensic Psychiatric Evaluations – Dutchess County Department of Probation and Community Corrections
- Linkage of youth to community–based services – Dutchess County Department of Probation and Community Corrections

Erie

- Child Advocacy Network – Community Action Organization of Erie County
- Big Brothers/Big Sisters – Big Brother’s Big Sisters of Erie County
- Community Action Organization – The Belle Center
- Youth Services Planning Coordinator – Family Advocacy Network and Community Connections of NY, Inc.
- Intensive Juvenile Probation Officer- Erie County Probation Department

Essex

- Enhanced Probation – Essex County Probation Department
- Electronic Monitoring – Essex County Probation Department

Franklin

- Youth Advocacy Program (YAP) – YAP, Inc.

Genesee

- Electronic Monitoring – Genesee County Probation Department
- Assessment Case Management Supervision – Genesee County Probation Department

Hamilton

- Home Run Program –Berkshire Farms and Hamilton County DSS

Herkimer

- Kids Herkimer Detention Diversion Program – Kids Oneida, Inc.

Jefferson

- Electronic Monitoring – Jefferson County Probation
- Youth Court – Jefferson County Youth Court
- Wrap around Services – The Children’s Home of Jefferson County
- Evaluation and Counseling – The Children’s Home of Jefferson County
- Respite – The Children’s Home of Jefferson County

Lewis

- Respite – Lewis County DSS Certified Foster Homes
- Mental Health Related Services – Lewis County Probation/DSS and Lewis County Community Mental Health Center
- Summer Youth Employment – Lewis County, Probation/DSS
- YAP – YAP, Inc.

Madison

- Stepping Stones Program – Berkshire Farm
- Restorative Justice Component – Berkshire Farm

Monroe

- Alternative to Detention Team – Monroe County Probation and Community Corrections
- JD and PINS Respite – Hillside Children’s Center
- Reinvest in Youth Program – Hillside Children’s Center
- Electronic Monitoring – Monroe County Probation
- Villa Tracking and Curfew Program – Villa of Hope
- Court Appointment Notification System – Tele Task
- Mental Health and Family Support Team - Coordinated Care Services.
- Education and Truancy Liaison – Rochester City School District

Niagara

- Respite – Casey House Shelter Program

- Juvenile Intensive Case Management – Community Missions of Niagara County.

NYC

- Day Treatment Program – NYC Board of Education
- Literacy Enhancement Program – Youth Communication
- Education Improvement Services – NYC Board of Education
- Out-of-School Enrichment Program – CARE Program
- Educational Advocacy and Support Services –
- Project Journey – Jewish Child Care Association
- Art Therapy – The Animation Project, Artistic Noise and NY Creative Arts
- Intensive Community Monitoring – Department of Probation
- Advocacy, Intervention, Mentor – Various agencies in each borough
- Respite – Probation Department
- Family Stabilization – Probation Department

Oneida

- PINS Reduction Elimination Program – The Neighborhood Center, Inc.

Onondaga

- Youth Court – New Justice Services
- Respite – Hillside Children’s Center/Salvation Army
- Cross – Systems Crisis Response Team – Hillside Children’s Center
- Parent Partners – Family Tapestry
- Youth Mentoring/Tracking – Salvation Army

Orange

- Immediate Intervention Services – Orange County Cross Systems Team (DSS, Mental Health, Probation and Youth Bureau)

Oswego

- Functional Family Therapy – Cayuga Centers for Probation and DSS
- Diversion Wraparound Intensive Case Management Services – Liberty Resources

Otsego

- 30–Day Diagnostic/Respite/Psychosexual Treatment Assessment – St. Catherine’s Center
- Juvenile Sex Offender Outpatient Treatment – St. Catherine’s Center
- Respite – Northeast Parent and Child/Berkshire Farm; Local DSS/Foster Care
- Drug Screening – Med Tox
- Electronic Monitoring – Behavioral Interventions and Continuous Monitoring Services
- Gas Card/Bus Passes – Local Stores/Birnie Bus

Putnam

- Functional Family Therapy – Berkshire Farm

Rensselaer

- Stepping Stones Program – Berkshire Farm

Saratoga

- Stepping Stones Program – Berkshire Farm
- Electronic Monitoring – KMG Monitoring
- Respite – CAPTAIN Youth and Family Services

Schenectady

- Alternative to Detention Program – Berkshire Farm

- Electronic Monitoring – Schenectady Co. Probation

Schuyler

- Family Team Meetings and Mentoring Programs – Glove House
- Respite – Glove House
- Electronic Monitoring – BI, Inc.

Seneca

- YAP – YAP, Inc.
- Respite – Glove House
- Mental Health Services – Seneca County Community Counseling Center
- Drug Treatment – Seneca County Addiction Program
- Electronic Monitoring – Seneca County Probation Department

St. Lawrence

- YAP – YAP, Inc.

Steuben

- Youth Wraparound Alternatives Program – PATH, Inc.

Suffolk

- Mental Health Services – South Oakes Hospital Adolescent Outpatient Clinic
- Respite – Hope For Youth
- Home Based Services – Family Service League

Sullivan

- Multi-Systemic Therapy – Rehabilitative Support Services, Inc.

Tioga

- Multi Systemic Therapy – Liberty Resources, Inc.

Tompkins

- Electronic Monitoring – Tompkins County Probation Department
- YAP – YAP, Inc.
- Diversion Services – Tompkins County Probation Department

Ulster

- Respite – Families of Woodstock
- Case Management – Families of Woodstock
- Multi Systemic Therapy – Multi County Community Development Corporation/Ulster County Coordinated Children's Services Initiative
- YAP– YAP, Inc.

Warren

- Electronic Monitoring – KMG
- Respite – CAPTAIN/Wait House
- Probation Services – Probation

Washington

- Electronic Monitoring – Washington County Youth Bureau
- Juvenile Community Restoration – Washington County Youth Bureau
- Respite – Berkshire Farm

Wayne

- Truancy Program – YAP, Inc.

Westchester

- Probation Juvenile Accountability Program – Department of Probation
- Linkages Program – Jewish Children’s Services
- Juvenile Delinquency Adjustment Supervision Probation Officers- Department of Probation

Wyoming

- Skill Building Programs – Hillside Children’s Center
- Care Coordinating Services – Hillside Children’s Center