

NEW YORK STATE
OFFICE OF CHILDREN AND FAMILY SERVICES
SUPERVISION AND TREATMENT SERVICES FOR JUVENILE PROGRAM (STSJP)
SFY 2014-2015 ANNUAL PLAN

STSJP Plans are due to the Office of Children and Family Services (OCFS) by 7/11/14

Plans should be submitted to: ocfs.sm.stsjp@ocfs.ny.gov

Please ensure that the title “**Supervision and Treatment Services for Juveniles Plan**” and your county name in the subject field to facilitate the timely review of your STSJP Plan.

Please direct any STSJP Plan questions to either;

Johne.Johnson@OCFS.ny.gov PH. 518-486-4665

Cara.Korn@OCFS.ny.gov PH. 518-408-3999

COUNTY INFORMATION

NAME OF APPLICANT COUNTY, COUNTIES OR JURISDICTION:

Putnam

LEAD AGENCY FOR STSJP SUBMISSION:

Department of Social Services

NAME OF CONTACT PERSON:

Frank Marocco

CONTACT PERSON'S PHONE NUMBER:

845-808-1500

CONTACT PERSON'S E-MAIL ADDRESS:

frank.marocco@dfa.state.ny.us

STSJP SFY 2014 - 2015

SFY 2014-2015 Starting County Detention Allocation amount	\$ \$60,317
SFY 2014-2015 County STSJP Allocation amount	\$ \$40,000
SFY 2014 -2015 County Detention Allocation being shifted	\$ \$19,941
Total SFY 2014-2015 STSJP Reimbursement Allocation amount	\$ \$59,941
Maximum STSJP Reimbursement amount for a 2014-2015 Plan	\$ 96,679
SFY 2014-2015 STSJP State Share amount	\$ 59,941
SFY 2014-2015 STSJP County Share amount	\$ 36,737
SFY 2014-2015 Revised County Detention Allocation amount	\$ 40,376
TOTAL COUNTY OBLIGATION:	\$ 40,376

SECTION ONE – Analysis of Communities

Provide an analysis that identifies the neighborhoods or communities from which the greatest number of juvenile delinquents and persons in need of supervision (PINS) are remanded to detention or residentially placed. Note any communities or neighborhoods that are different than in last year’s plan. Please ensure that your identification of target areas or populations is clearly highlighted in your plan.

Putnam County Department of Social Services along with a Consulting Team did an analysis of our communities from which the greatest number of juvenile delinquents (JD) and persons in need of supervision (PINS) were remanded to detention during 2013. Sources for our analysis included our locally developed data, Detention Admissions History data 1/1/2013 to 12/31/2013 along with Data Warehouse information. Putnam County had 5 youth remanded to non-secure during 2013 for a total of 96 days of care.

All of these youth were remanded pursuant to PINS petitions. Predominately the youth were from the community of Mahopac.

Putnam County had zero OCFS custody placements in 2013.

Total JD probation intake cases opened for youth during 2013 in Putnam County was 28.

SECTION TWO – Description of Services and Programs to be Funded

List the **name of each service and program** who you expect will receive STSJP funds, along with the **projected amount of STSJP funds** to be used for each: As a Guide to providing the information needed to properly review your plan, please provide programmatic information in the format listed below;

- Provide the Name of the Provider of the Service/Program.

- The Amount of any Juvenile Detention Services funds projected to be spent for STSJ Services.
- The communities and types of youth targeted.
- The projected number of youth that will be served.
- Answer a series of Demographic questions

“Please enter each program individually. If you have more programs than the form allows for, please use the addendum OCFS-2121-1 which will allow you to enter more programs.”

Berkshire Farm Center & Services for Youth will be the provider of our STSJ Functional Family Therapy.

The County’s STSJ plan will propose to use the \$40,000 of the STSJ allocation and \$19,941 of the \$60317 detention service allocation for a total STSJ program cost of \$96,678 as follows:

Berkshire Farm Center & Services - \$72,496 (local share 38% - \$27,548)

Putnam County Probation Department - \$24,182 (local share 38% - \$9,189)

Putnam will be targeting youth from the Town of Carmel and Hamlet of Mahopac for the purpose of preventing detention use and out-of-home placement in the juvenile justice system for prospective or adjudicated Juvenile Delinquents (JDs) and Persons in Need of Supervision (PINS). This project will target those youth from these communities who are at high risk of secure and non-secure detention. We project that 30 youth will be served during this planning cycle.

OCFS-2121 (6/23/2014)

STSJP Program One	Berkshire Farm	Type of Program (ATD/ATP)	
The amount of STSJ funds that your jurisdiction will devote to the services from this program?			\$ 44,948
1. What geographic areas has your analysis suggested you target? Town of Carmel and Hamlet of Mahopac			
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program? 30 youth			
Did the program listed above receive STSJ funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section “STSJP Program Two”.			
1. When did the program start using 2013-2014 STSJ funds? April 2013			
2. How many slots were created in the program with STSJ funds? 30 slots			
3. What was the average length of stay for youth in the program or service? 5.5 months			
4. How many youth received services in the program during 2013-2014? 3			
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:			
1. Successfully completed the program (not re-arrested and appeared in court as directed) 3			
2. Did not appear in court when directed to do so 0			
3. Were re-arrested before appearing in court 0			
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court) 0			
5. What amount of last SFY allocation for this STSJ Service Program was left unspent: \$34,957			

STSJP Program Two	Probation	Type of Program (ATD/ATP)	
The amount of STSJ funds that your jurisdiction will devote to the services from this program?			\$ 14,993
1. What geographic areas has your analysis suggested you target? Town of Carmel and Hamlet of Mahopac			
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program? 30			
Did the program listed above receive STSJ funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section “STSJP Program Three”.			
1. When did the program start using 2013-2014 STSJ funds? did not use the funds this fiscal year			

2. How many slots were created in the program with STSJP funds? 30
3. What was the average length of stay for youth in the program or service? 0
4. How many youth received services in the program during 2013-2014? 0
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:
1. Successfully completed the program (not re-arrested and appeared in court as directed) 0
2. Did not appear in court when directed to do so 0
3. Were re-arrested before appearing in court 0
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court) 0
5. What amount of last SFY allocation for this STSJP Service Program was left unspent: \$14,993

STSJP Program Three	Type of Program (ATD/ATP)
The amount of STSJP funds that your jurisdiction will devote to the services from this program?	\$
1. What geographic areas has your analysis suggested you target?	
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program?	
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section "STSJP Program Four".	
1. When did the program start using 2013-2014 STSJP funds?	
2. How many slots were created in the program with STSJP funds?	
3. What was the average length of stay for youth in the program or service?	
4. How many youth received services in the program during 2013-2014?	
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:	
1. Successfully completed the program (not re-arrested and appeared in court as directed)	
2. Did not appear in court when directed to do so	
3. Were re-arrested before appearing in court	
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court)	
5. What amount of last SFY allocation for this STSJP Service Program was left unspent:	

STSJP Program Four	Type of Program (ATD/ATP)
The amount of STSJP funds that your jurisdiction will devote to the services from this program?	\$
1. What geographic areas has your analysis suggested you target?	
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program?	
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section "STSJP Program Five".	
1. When did the program start using 2013-2014 STSJP funds?	
2. How many slots were created in the program with STSJP funds?	
3. What was the average length of stay for youth in the program or service?	
4. How many youth received services in the program during 2013-2014?	
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:	
1. Successfully completed the program (not re-arrested and appeared in court as directed)	
2. Did not appear in court when directed to do so	
3. Were re-arrested before appearing in court	
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court)	
5. What amount of last SFY allocation for this STSJP Service Program was left unspent:	

STSJP Program Five	Type of Program (ATD/ATP)
The amount of STSJP funds that your jurisdiction will devote to the services from this program?	\$
1. What geographic areas has your analysis suggested you target?	
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program?	
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section "STSJP Program Six".	
1. When did the program start using 2013-2014 STSJP funds?	
2. How many slots were created in the program with STSJP funds?	
3. What was the average length of stay for youth in the program or service?	
4. How many youth received services in the program during 2013-2014?	
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:	
1. Successfully completed the program (not re-arrested and appeared in court as directed)	
2. Did not appear in court when directed to do so	
3. Were re-arrested before appearing in court	
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court)	
5. What amount of last SFY allocation for this STSJP Service Program was left unspent:	

STSJP Program Six	Type of Program (ATD/ATP)
The amount of STSJP funds that your jurisdiction will devote to the services from this program?	\$
1. What geographic areas has your analysis suggested you target?	
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program?	
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to Section Three.	
1. When did the program start using 2013-2014 STSJP funds?	
2. How many slots were created in the program with STSJP funds?	
3. What was the average length of stay for youth in the program or service?	
4. How many youth received services in the program during 2013-2014?	
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:	
1. Successfully completed the program (not re-arrested and appeared in court as directed)	
2. Did not appear in court when directed to do so	
3. Were re-arrested before appearing in court	
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court)	
5. What amount of last SFY allocation for this STSJP Service Program was left unspent:	

SECTION THREE – Disproportionality

Provide available information (use objective data or, if none exists, you may provide anecdotal or other information) indicating whether the use of detention or residential placement in your service area shows a significant racial or ethnic disproportionality. What, if any, differences are there from what was noted in last year's plan? Additionally if NO data exists, what measures will your jurisdiction implement to monitor disproportionality?

Putnam has reviewed our historic performance and trend data to analyze if significant racial or ethnic disproportionality exists within our Juvenile Justice System.

According to Putnam County Census 2013 results, the population of the area was approximately 99,645 people. 21.9% of the Putnam County residents were under 18 years of age. Census 2013 race data for Putnam County include the racial breakdown percentages of 3% black, 2.2% Asian and 12.6% Hispanic and the remaining Caucasian.

The actual number of admissions by race/ethnicity is different from that in their percentage representation in the population. Given the small number of detention admissions during 2013 we are unable to speculate on distribution for different groups. Profiles of Putnam County youth in non-secure detention during 2013 was as follows: three male, the number of detention admissions in 2013 is too small (3 Youth) to draw conclusions on the changes in racial/ethnic distribution of detention admissions from previous years. See attachment A.

- If such disproportionality exists, describe how the service/programs proposed for funding will address the disproportionality: N/A

SECTION FOUR – Efficacy of the Programs and Services

Provide a description of the proposed services and programs that explain the four listed elements

Please answer the questions below for each of the programs highlighted in Section Two

How they will reduce the number of youth who are detained or residentially placed:

Putnam County conducted a Local Self-Assessment with the intention of identifying strengths and needs in our local practice specific to safety and permanency/wellbeing of youth involved in our Juvenile Justice system. The assessment laid a strong foundation for establishing priorities and the formulation of practice strategies that we hope will divert our youth from detention and residential placements. This will require Putnam to remain focused on limiting the use of the detention of juveniles to those youth at highest risk of failing to appear in court or youth who pose a threat to public safety. The agreed upon strategies that will minimize the harmful, unintended effects of removing youth from our community while maintaining public safety are as follow :

Putnam County's Program will use STSJP funds for services for youth who are at risk; alleged or adjudicated juvenile delinquents (JDs); youth alleged or adjudicated to be persons in need of supervision (PINS); and youth alleged to be or convicted as juvenile offenders (JOs), in order to divert these youth from detention or residential care.

Putnam's STSJP will provide family therapy (Functional Family Therapy (FFT), and explore alternative housing options for youth who are at risk of detention or residential placement due to the absence of an available home.

Intakes, assessments and referrals for the STSJP will be the responsibility of the Putnam County Probation Department.

Probation will be responsible to provide assessment services using the YASI. If the assessment has indicated a need for mental health or substance abuse evaluations the youth will be referred to those evaluations and connected to needed services.

Once protecting and risk factors are identified through the Probation Department and it has been determined that the youth is an appropriate candidate for the STSJP, Probation will be responsible to develop a contract with both the youth and his or her parent/s that outlines the responsibilities of each participating party. The Putnam STSJP team will explore alternative housing options for youth who are at risk of detention or residential placement due to the absence of an available home. If funding is available temporary respite care will be provided.

The youth and family will then be referred to Berkshire Farm Center & Services for Youth Functional Family Therapy (FFT) Program for STSJP services.

Berkshire has extensive experience serving this youth population through a variety of residential and community based programs. Functional Family Therapy (FFT) is an empirically grounded, well-documented and highly successful family intervention program for at-risk youth and their families. FFT has been applied to a wide range of youth and their families in various multi-ethnic, multicultural contexts.

This project will target those youth from Putnam who are at high risk of secure and non-secure detention. While this project will serve youth aged 11-16, younger siblings of referred youth will become part of the intervention process. The youth's entire family will be engaged into the treatment process and any other relevant collateral that has influence in the family will be encouraged to participate.

Direct services will range from, on average, 8 to 12 one-hour sessions and up to 30 sessions. Sessions will be spread over a three-month period. FFT will provide services primarily in the family's home, but will meet the family where they are most comfortable.

The phase-based goals as noted in Berkshire Farm Center & Services for Youth FFT Brochure are to:

- 1) Engage and motivate youth and their families by decreasing the intense negativity (blaming, hopelessness) so often characteristic of these families. Rather than ignoring or being paralyzed by the intense negative experiences these families often bring (e.g., cultural isolation and racism, loss and deprivation, abandonment, abuse, depression), FFT acknowledges and incorporates these powerful emotional forces into successful engagement and motivation through respect, sensitivity, and positive reattribution techniques.
- 2) Change Behavior: Reduce and eliminate the problem behaviors and accompanying family relational patterns through individualized behavior change interventions. During this phase FFT integrates a strong cognitive/attributional component into systematic skill-training in family communication, parenting, problem solving, and conflict management skills
- 3) Generalize changes across problem situations by increasing the family's capacity to utilize multisystem community resources adequately, and to engage in relapse prevention.

Please see (Attachment B Berkshire Farm Center & Services for Youth Functional Family Therapy (FFT) Program) for further details.

- 1.
2. How they are family –focused: FFT is a family focused intervention that involves a balanced alliance amongst all family members. Therapists have a non judgmental attitude and focus on risk and protective factors, making this a strength based, family focused treatment model. FFT embraces a core philosophy/belief system about people that centers on respectfulness of differences, culture, ethnicity and family form. Specific and individualized interventions are created for the unique challenges, diverse qualities and strengths of all families.

3. Whether the services/programs are capable of being replicated across multiple sites: Putnam County is servicing our entire community.

If the same plan was used last SFY, were the performance outcomes met and describe the outcomes.

4. We estimate an anticipated 25 % reduction in detention utilization and a maintaining of residential placements. Other projected positive outcomes for youth who participate in the services and STSJP program are as follows: increase in effective communication by and between youth and parents (as measured by self-surveys), increase in positive peer interactions and relationships (self-reports; parent/guardian reports), increase in the identification of positive coping skills (as reported by parent/child and FFT Family Specialist reports), decrease in family conflict (as reported by parent/child).

What were the barriers if not met? Unfortunately, Putnam County has not received the STSJP approval and funding in sufficient amount of time to effectively use the STSJP strategies.

SECTION FIVE – Overall Strategy and Justification for the Proposed Programs Services

The purpose of STSJP funds is to establish supports and services for youth who, absent these services, are likely to be detained or placed. Funds should therefore be clearly targeted to meet the needs of the types of youth who in the past have been admitted to detention or residentially placed. With this specific purpose in mind, describe the strategy devised by your county's collaborative to address the STSJP Funding objective through the programs chosen in Section Two. Please discuss in the section below.

While detention and residential placement are sometimes unavoidable in certain circumstances, workable community options are critical in order to provide alternatives to detention and residential placement. We are proposing this community based juvenile justice supervision and treatment program as a solution based and cost effective alternative to detention. We hope during this fiscal year to use the funds designated to our jurisdiction for diversion services that address our identified population while minimizing the harmful, unintended effects of removing youth from our community, while also maintaining public safety, Unfortunately, Putnam County has not received the STSJP approval and funding in sufficient amount of time to effectively use the STSJP strategies. We know from our work and experiences during the last STJSP funding cycle that Family Engagement plays a critical role in positive outcomes for youth, families and our community.

As noted above, Berkshire has extensive experience serving this youth population through a variety of residential and community based program.

The data from numerous outcome studies suggests that when applied as intended, FFT can reduce recidivism between 25% and 60%. FFT empowers the family to create a relapse prevention plan to avoid future involvement in with the child welfare/juvenile justice system.

SECTION SIX – Performance Outcomes

For 2014-2015, provide the projected performance outcomes for your proposed services and programs, being sure to include:

- An estimate of the anticipated reductions in detention utilization and residential placements:
- We estimate an anticipated 25 % reduction in detention utilization and a maintaining of residential placements.

Other projected positive outcomes for youth who participate in the services and programs:

Other projected positive outcomes for youth who participate in the services and STSJP program are as follows: increase in effective communication by and between youth and parents (as measured by self-surveys), increase in positive peer interactions and relationships (self-reports; parent/guardian reports), increase in the identification of positive coping skills (as reported by parent/child and FFT Family Specialist reports), decrease in family conflict (as reported by parent/child).

-

SECTION SEVEN – Assessment of Success Achieving Previous Performance Outcomes

Although performance outcome data for 2013-2014 may be incomplete because many jurisdictions were unable to

implement programs until late in the year and data-producing structures are not yet in place, we are asking you to provide available data on your STSJP programs for each of the following parameters for 2013-2014 year. The inclusion of that information will help establish local and state baseline information on SSJP programs and may be useful in informing discussions about potential improvements to be made in your STSJP Plan.

What were your projected performance outcomes in your 2012-2013 STSJP Plan for your proposed services and programs:

- We estimated an anticipated 25 % reduction in detention utilization and a maintaining of residential placements.

Were there other positive outcomes for youth participating in STSJP services and programs?

Youth who participated in the services of our STSJP program reported the following: increase in effective communication by and between youth and parents (as measured by self-surveys), increase in positive peer interactions and relationships (self-reports; parent/guardian reports), increase in the identification of positive coping skills (as reported by parent/child and FFT Family Specialist reports), decrease in family conflict (as reported by parent/child).

Please provide the following information for your county or the jurisdiction served by your STSJP programs for 2013-2014, indicating if the geographic area is anything other than countywide: N/A

TTL number of youth under 16 arrested: 0

TTL number of youth admitted to detention programs: 0

Secure detention:	0
--------------------------	---

Non-Secure detention	2
-----------------------------	---

TTL Number of youth placed out of their home as part of a disposition in a JD and/or PINs case:

Number of JDs placed with OCFS or LDSS:	0
---	---

Number of PINs placed:	2
------------------------	---

TTL Number of youth who received service and programs as a result of STSJP funding:	3
---	---

COMMENTS

Please assess whether the services and programs in your 2013-2014 STSJP Plan achieved the projected reductions in detention utilization and residential placements and other performance outcomes. If they did not, what were the barriers?

Although FFT has shown positive outcomes thus far, the performance data for 2012-2013 is not reliable because of the short period of time that the STSJP project has been in place.

Are there any changes in allocations or practices planned for 2014-2015 based on experiences in 2013-2014? Please list those changes.

Home and curfew monitoring will be provided for our STJSP participants and their families. Youth will also receive reminders of upcoming court appearances, to increase the likelihood of their court appearance. Reminders will be either by a phone call or a face to face home contact from a probation officer. STJSP funds have been set aside to pay for Probation Officers who will be providing this service after their normal working day

**SECTION EIGHT – Cooperative Applications Submitted Jointly by Two or More Counties
(Complete this section only if this is a joint application)**

Two or more eligible local jurisdictions (counties) may join together to establish, operate, and maintain supervision and treatment services for juveniles programs and may make and perform agreements in connection therewith . Counties submitting such applications must provide the following information:

- Describe the provisions for the proportionate cost to be borne by each county:
N/A

- Describe the manner of employment of personnel across and between counties in the cooperative:
N/A

- Identify whether a single fiscal officer shall be the custodian of the funds made available for STSJP:
N/A

SECTION NINE– Additional Comments

APPROVAL OF THE CHIEF EXECUTIVE OFFICER

As Chief Executive Officer of the applicant municipality named on Page 1, I certify that I approve of this Supervision and Treatment Services for Juveniles Program Plan.

MaryEllen Odell

Name (Please Print) _____
Date

X

Signature

INSTRUCTIONS:

Instructions for properly processing an STSJP plan.

- a. Once you have opened a copy of the OCFS-2121 form, please immediately use the “Save As” function in Microsoft Word to save a copy of the document on your computer.
- b. Please save your STSJP plan using the following format; (Somewhere County 2014-2015 STSJP Plan)
- c. Work from the “saved” county plan document using it to record all of your county’s information.
- d. Once you have satisfactorily completed entering the required data, save the document, print the plan.
- e. Then have the person named in the plan as the CEO sign the hard copy of the document.

f. Upload the signed copy of the plan and send it to OCFS via the STSJP email address at ocfs.sm.stsjp@ocfs.ny.gov
