



Office of Children and Family Services

ANDREW M. CUOMO
Governor

SHEILA J. POOLE
Acting Commissioner

December 14, 2015

Dear Chief Executive Officer,

Thank you for submitting Orange County's Supervision and Treatment Services for Juveniles Program (STSJP) plan for Fiscal Year (FY) 2016. Your plan has been reviewed by the Office of Children and Family Services (OCFS) and I am pleased to inform you that your county's STSJP plan has been **approved**.

Orange County is eligible to receive 62% State reimbursement for STSJP expenditures up to the capped STSJP allocation amount. Your municipality will continue to receive 49% State reimbursement for eligible detention services expenditures up to the capped allocation amount. If your municipality shifts a portion of its detention allocation into its STSJP plan, your municipality will receive 62% State reimbursement if such shifted funds are spent on STSJP eligible expenditures. Orange County may make an initial detention allocation shift or increase the amount of the detention allocation shift until December 31, 2015. If Orange County plans to shift its detention allocation for STSJP eligible expenses, please submit a request on official letterhead to Cara Korn and email it to stsjp@ocfs.ny.gov outlining the amount that will be shifted and the type of programming or services the re-purpose detention funds will be used for under STSJP. An amend STSJP plan will also need to be submitted, if if Orange County shifts its detention allocation for STSJP eligible expenses

All STSJP claims must be submitted electronically via the Juvenile Detention Automated System (JDAS) for the service period April 1, 2015 to March 31, 2016. Questions on all aspects of claiming process should be directed to Daniel Hulihan at (518) 473-4511 or at Daniel.Hulihan@ocfs.ny.gov.

Thank you for your continued partnership as we reform the juvenile justice practices in New York State by safely engaging youth and their family through innovating alternative to placement and detention programs.

If you have any questions, please email us at stsjp@ocfs.ny.gov and write "STSJP Plan Questions" in the subject line so that we may best assist you in a timely manner. You can direct all STSJP inquiries to Cara Korn at (518) 408-3999 or Cara.Korn@ocfs.ny.gov and Shawn Chin-Chance at (212) 961-4110 or Shawn.Chin-Chance@ocfs.ny.gov.

Sincerely,

A handwritten signature in black ink, appearing to read "Joseph Mancini".

Joseph Mancini
Associate Commissioner
DJJOY Office of Community Partnerships

NEW YORK STATE
OFFICE OF CHILDREN AND FAMILY SERVICES
**SUPERVISION AND TREATMENT SERVICES FOR JUVENILE PROGRAM (STSJP)
FISCAL YEAR (FY) 2016 ANNUAL PLAN**

STSJP Plans are due to the Office of Children and Family Services (OCFS) by 6 / 26 / 2015

Plans should be submitted to: ocfs.sm.stsjp@ocfs.ny.gov

Please ensure that the title “**Supervision and Treatment Services for Juveniles Plan**” and your municipality name are in the subject field to facilitate the timely review of your STSJP Plan. **Note:** Fiscal Year (FY) 2016 replaces the term State Fiscal Year (SFY) 2015-16 and FY 2015 replaces the term SFY 2014-15.

Please direct any STSJP Plan questions to either:

Shawn.Chin-Chance@ocfs.ny.gov PH. 212-961-4110

Cara.Korn@OCFS.ny.gov PH. 518-408-3999

SECTION ONE- Municipal Information	
NAME OF MUNICIPALITY: Orange County	
STSJP LEAD AGENCY: Department of Social Services	STSJP LEAD PERSON: Anne Caldwell
STSJP LEAD PHONE NUMBER: 845-291-2802	STSJP LEAD E-MAIL: Anne.Caldwell@dfa.state.ny.us

SECTION TWO – List of Programs and Services to be Funded			
In this section, list the exact name of each program who have received STSJP funds, along with the projected amount of STSJP funds to be used for each. If this is a rollover program, please answer questions that are relevant to the funded program:			
Program One-Name	Mental Health Juvenile Justice (MHJJ) Counselor - RSS	Type of Program	ATP
Total Program Expenses	\$ \$75,000	Rollover Funded Program	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:	12550	10940 / 41	
2. How will the program reduce the number of youth who are detained or in residential placement? The MHJJ Counselor is assigned to Probation offices in the cities of Newburgh and Middletown. The primary role of the counselor will be to offer services and MH assessments, if appropriate to youth and their families, immediately upon arrest. The counselor will give timely assistance to the youth and their family, with the goal of preventing deeper penetration in to the Juvenile Justice system. The counselor will also follow the juvenile’s court case to insure their appearance at court and will co-facilitate the Strengthening Families program.			
3. How will the program be family focused? MHJJ counselor will engage and provide services to families, as well as co-facilitating the Strengthening Families program.			
4. Can the program be replicated across multiple locations? Yes. The program began in the City of Newburgh and is being expanded to the City of Middletown.			

5. What is the projected number of youth that are served by this STSJP funded program?
50

6. If program is being used as an Alternative to Detention (ATD) and an Alternative to Placement (ATP), how will it serve both populations of youth?
N/A

7. If the program was used during FY 2015, please assess whether the service or program achieved the projected reductions in detention utilization and/or residential placements and other performance outcomes.
Yes.

8. What were the barriers if not met? N/A

Did the program receive STSJP funds for FY 2015? Yes No **If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds? January, 2015

2. What was the average length of stay for youth in program or service? 85 Days

3. How many youth received services in the program during FY 2015? 24

Program Two -Name	Family Keys - Southwest Key Program	Type of Program	ATD
Total Program Expenses	\$ 396,667.00	Rollover Funded Program	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:	12550	10940	
	12771	10950	
	10940	12553	
	12547	10924	
	12586	10918	

2. How will the program reduce the number of youth who are detained or in residential placement?
The Family Keys Immediate Intervention service offers a response within 2 - 48 hours to families in crisis, who have expressed the desire to file a PINS complaint. The program provides strength, home, and community-based services, linkages to community-based services and crisis intervention for a two-three week period, immediately following a parent's attempt to file a PINS petition.

3. How will the program be family focused?
The Family Keys Immediate Intervention program works with both the juvenile and their family, in the family home and in the community.

4. Can the program be replicated across multiple locations?
 Program serves the entire county.

5. If the program was used during FY 2015, were the performance outcomes met and describe the outcomes?
 Yes.

6. What were the barriers if not met?
 N/A

7. If program was used as an ATD and an ATP, how was it used to serve both populations of youth?
 N/A

8. What is the projected number of youth that will be served by this STSJP – funded program? 210

Did the program receive STSJP funds for FY 2015? **Yes** **No** **If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds? October, 2014

2. What was the average length of stay for youth in program or service? 60 Days

3. How many youth received services in the program during FY 2015? 210

Program Three -Name	JDAI Coordinator	Type of Program	ATD
Total Program Expenses	\$ 134,408.00	Rollover Funded Program	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:	10940/41	12550	
	12771	12547	
	12586	12553	
	10924	10918	
	10950		

2. How will the program reduce the number of youth who are detained or in residential placement?

The JDAI Coordinator is instrumental in developing and maintaining cooperative working relationships with all Juvenile Justice stakeholders, with a goal of coordinating interventions across disciplines to reduce detention placements and provide youth and families at-risk of detention or involvement in the Juvenile Justice system with services and supports necessary to maintain the youth successfully in their home, school and community. The JDAI Coordinator also collects, analyzes, and monitors detention and related data to determine if goals are met, which services are effective, and the degree to which they prevent detention.

3. How will the program be family focused?

The JDAI Coordinator focuses on engaging community service providers with expectations of a family-focused approach to interventions with youth at risk of detention.

4. Can the program be replicated across multiple locations?

The JDAI Coordinator serves all areas of the county.

5. If the program was used during FY 2015, were the performance outcomes met and describe the outcomes?

The programs and strategies supported and /or developed in part by the JDAI Coordinator have been successful in achieving identified goals including: the positive and continual engagement of law enforcement agencies across the county with participation in the JDAI initiative and a reduction in the number of youth entering detention.

6. What were the barriers if not met?

N/A

7. If program was used as an ATD and an ATP, how was it used to serve both populations of youth?

N/A

8. What is the projected number of youth that will be served by this STSJP – funded program?

N/A - Indirect service to all youth in OC

Did the program receive STSJP funds for FY 2015? **Yes** **No** **If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds? April 1, 2015

2. What was the average length of stay for youth in program or service? N/A

3. How many youth received services in the program during FY 2015? N/A

SECTION THREE – Analysis of Communities

Provide an analysis that identifies the neighborhoods or communities from which the greatest number of juvenile delinquents, juvenile offenders and persons in need of supervision (PINS) are remanded to detention or residentially placed. Are these the communities and neighborhoods served in the previous years' approved plan, if not, what has changed?

The County of Orange, NY stretches over 811.7 miles and has a total population of 372,813. The county's population jumped 9.2% in the last decade, making it the second fastest growing county in NYS, over the past ten years. Traditionally, a rural and agricultural county, Orange County is becoming increasingly more urban and suburban in nature. Orange County is home to 42 municipalities, including 20 towns, 19 villages and 3 cities. The cities of Middletown, Newburgh and Port Jervis are geographically spread across the northern half of the county and have respective populations of 28,086, 28,866, and 8,828. A large number of individuals and families with incomes below the poverty level reside in the three cities. According to the US Census Bureau, the percentage of people with incomes below the poverty line from 2008 - 2012, residing in the cities of Newburgh, Middletown, and Port Jervis are 27%, 18%, and 18% respectively. Within Orange County, the majority of PINS complaints and Juvenile Delinquency petitions come from the city of Newburgh. The city of Newburgh continues to struggle with escalating rates of violence attributed to gang activity.

SECTION FOUR – Disparity

In this section, please provide information indicating whether the use of detention or residential placement in your service area exhibits a significant racial or ethnic disparity or disproportionality. Please note that when looking for disparity, highlight, with the use of accurate data, youth who given comparable levels of need, do not receive equal utilization of services. Seek out all decision points to illustrate usage. When looking for disproportionality, identify any population groups who are underrepresented in a larger population and then overrepresented in a subset population. For example, population group A represents 15 percent of the general population but represents 75 percent of the detention population. If you currently do not measure these variables, please include your plan for data collection for Racial and Ethnic Disparities across your system. If no disparities or disproportionalities exist in your system simply state that in the space below.

African Americans represent 11% of the population of Orange County. However, African-American youth are over-represented at several key points in the Juvenile Justice system as follows: new arrest petitions - 37%; violent felony petitions - 45%; all felony petitions - 48%; 70% - predisposition detention placements; 75% - OCFS (Secure) placements; and 44% - Probation orders.

If such disproportionality exists, describe how the service/program proposed for funding will address this disparity.

The MHJJ Counselor program began operation in the fall of 2014, in the city of Newburgh, with a goal of targeting disproportionality in the Juvenile Justice system. In the program's first year, 89% of participants were African-American. 0 youth were rearrested while participating in the program and time to first court appearance declined 59%. The Family Keys program annual report for 2014 cites a decrease of 11% in new arrest petitions for black youth. New arrest petitions are 60% fewer than the previous year and diversions have increased 11% overall. The JDAI Coordinator has been involved in all aspects of program achievements.

SECTION FIVE – Strategy

Justification and Overall Strategy – The purpose of STSJP funds is to establish supports and services for youth who, absent these services, are likely to be detained or placed. Funds should therefore be clearly targeted to meet the needs of the types of youth who in the past have been admitted to detention or residential placement. With this specific purpose in mind, describe the strategy devised by your collaborative partners (list your collaborative partners) to address the STSJP Funding objective through the programs chosen in Section Two.

The JDAI Collaborative, facilitated by the JDAI Coordinator, includes the County Departments of Probation, Mental Health, Youth Bureau and Social Services, along with Family Court, Children's Rights - Attorney for the Child, Schools - Orange / Ulster BOCES, law enforcement (Middletown, Port Jervis, & Newburgh), County Attorney, OCFS, and contractual providers of services for youth. The Collaborative guides the use of STSJP funds to target key areas, such as Racial and Ethnic Disparities (RED) and streamlining processes in the Juvenile Justice system. Data analysis has been conducted and reviewed by the Collaborative, resulting in the development of the MHJJ Counselor service to target RED and reduce the length of time from arrest to disposition, while providing an effective intervention during that time. This innovative approach has successfully created a barrier to deeper penetration of youth into the juvenile justice system. The Family Keys program provides a quick response to youth with PINS behavior, many of whom have strong potential to escalate to JD / JO behavior. Family Keys prevents PINS youth from entering the juvenile justice system and from future JD / JO involvement. Family Keys has been determined to be a best practice model, based on outcomes achieved and has been replicated in other counties. This program was formerly funded under Community Optional Program funding.

SECTION SIX – Outcomes

Performance Outcomes – For FY 2016, provide the projected performance outcomes for your proposed services and programs, being sure to include: An estimate of the anticipated reductions in detention utilization and residential placements.

Family Keys Program: The following performance indicators will be measured:

- Safety - Goal - 85% of children will not be arrested for a crime during their enrollment in the program;
- Education - Goal - 65% of children enrolled in the program will remain free of behavioral or academic suspensions throughout the program enrollment period;
- Community Health and Wellness - Goal - 65% of children enrolled in the program will participate in community-based services while enrolled in the program;
- Family - Goal - 90% of children enrolled in the program will meaningfully participate while enrolled in the program.

MHJJ Program: The following performance indicators will be measured:

- Racial and Ethnic Disparities Reduction / Family - Goal - 75% of all youth served will engage in services (Program targets arrests in the city of Newburgh, which are predominately of youth of color);
- Community Health and Wellness / Safety - Goal - No more than 20% of all youth served will be rearrested while engaged in the program;
- Goal - Time to first court appearance will be reduced by 25%.

Other projected positive outcomes for youth who participate in the services and programs:

Many positive outcomes for youth and their families who participate in these programs have been identified, including: stronger engagement in an educational program with better academic performance and attendance; improved interpersonal / familial relationships; enhanced living skills such as work readiness, personal organization, problem solving skills, financial literacy, and career planning; community engagement such as performing community service, securing internships with local businesses, and understanding political issues affecting local youth; as well as leadership skills.

Are there any changes in allocations or practices planned for FY 2016 based on experiences in FY 2015, please list those changes:

No changes are expected.

SECTION SEVEN– Comments

Orange County is strongly committed to the values of the Juvenile Detention Alternative Initiative (JDAI) and continues to progress as a community to reduce detention, out-of-home placements, and racial and ethnic disparity. Through a strong collaborative effort JDAI has resulted in advancements in the County's Juvenile Justice system including: improved data collection and analysis, increased case processing efficiency, coordination of consistent use of the Detention Risk Assessment Instrument (DRAI), and reduction of racial disparity. The Collaborative has continued to gain momentum through increased membership of critical stakeholders, especially from law enforcement agencies and attorneys working in various capacities within the Juvenile Justice system.

SECTION EIGHT– Plan Amounts

Instructions:

- A. Enter all program expenses in Program Services tab.
- B. Specify State Reimbursements for this plan (lines 6-9)

Expenses

1. Program Expenses (from Program Services)	\$ 606,075	
2. State Reimbursement (Line 1* 0.62)		\$ 375,767

Available Reimbursements

3. STSJP Allocation	\$ 122,671
4. Detention Allocation	\$ 980,615
5. JDAI	\$ 83,333

Reimbursements for this Plan

6. STSJP Allocation	\$ 122,671
7. Detention Allocation being shifted to STSJP (if applicable)	\$ 169,763
8. JDAI (if applicable)	\$ 83,333
9. FY 2015 Rollover (if applicable)	
10. Total Reimbursements (Lines 6-9)	\$ 375,767

State and Local Totals

11. State Share Amount (Line 10)	\$ 375,767
12. Local Share Amount (Subtract Line 11 from 10)	\$ 230,309

SECTION NINE– Approval

Approval of the Chief Executive Officer

As STSJP Lead for Orange County Municipality, I certify that the CEO
 Steven M. Neuhaus has reviewed and approved the 2015-2016 plan.

Date: 6/ / 24 / 2015 STSJP Lead 33a896 STSJP Lead Anne Caldwell
 User ID: _____ Printed Name: _____

INSTRUCTIONS:

Instructions for properly processing an STSJP plan.

- a. Once you have opened a copy of the OCFS-2121 form, please immediately use the "Save As" function in Microsoft Word to save a copy of the document on your computer.
- b. Please save your STSJP plan using the following format; (Municipality Name 2015-2016 STSJP Plan)
- c. Work from the "saved" plan document using it to record all of your municipality's information. Please use the document OCFS- 2121A to document additional STSJP programs.
- d. Once you have satisfactorily completed entering the required data, save the document.
- e. Section Nine must be completed prior to OCFS review of STSJP Plan.
- f. Upload completed plan and send it to OCFS via the STSJP email address at ocfs.sm.stsjp@ocfs.ny.gov

Approval of the OCFS STSJP Program Lead

As OCFS STSJP reviewer, I certify that I approve of this Supervision and Treatment Services for Juveniles
 Program Plan for Orange County Municipality and 2015-2016 fiscal year.

Date: 12/14/15 User ID: MJ0687 Printed Name: Shawn Chin-Chance