



**Office of Children  
and Family Services**

ANDREW M. CUOMO  
Governor

SHEILA J. POOLE  
Acting Commissioner

July 29, 2015

Dear Chief Executive Officer,

Thank you for submitting Chenango Supervision and Treatment Services for Juveniles Program (STSJP) plan for Fiscal Year (FY) 2016. Your plan has been reviewed by the Office of Children and Family Services (OCFS) and I am pleased to inform you that your county's STSJP plan has been **approved**.

Chenango is eligible to receive 62% State reimbursement for STSJP expenditures up to the capped STSJP allocation amount. Your Chenango will continue to receive 49% State reimbursement for eligible detention services expenditures up to the capped allocation amount. If your municipality shifts a portion of its detention allocation into its STSJP plan, your municipality will receive 62% State reimbursement if such shifted funds are spent on STSJP eligible expenditures. Chenango may make an initial detention allocation shift or increase the amount of the detention allocation shift until December 31, 2015. If Chenango plans to shift its detention allocation for STSJP eligible expenses, please submit a request on official letterhead to Cara Korn and email it to [stsjp@ocfs.ny.gov](mailto:stsjp@ocfs.ny.gov) outlining the amount that will be shifted and the type of programming or services the re-purpose detention funds will be used for under STSJP. An amend STSJP plan will also need to be submitted, if (Chenango) shifts its detention allocation for STSJP eligible expenses

All STSJP claims must be submitted electronically via the Juvenile Detention Automated System (JDAS) for the service period April 1, 2015 to March 31, 2016. Questions on all aspects of claiming process should be directed to Daniel Hulihan at (518) 473-4511 or at [Daniel.Hulihan@ocfs.ny.gov](mailto:Daniel.Hulihan@ocfs.ny.gov).

Thank you for your continued partnership as we reform the juvenile justice practices in New York State by safely engaging youth and their family through innovating alternative to placement and detention programs.

If you have any questions, please email us at [stsjp@ocfs.ny.gov](mailto:stsjp@ocfs.ny.gov) and write "STSJP Plan Questions" in the subject line so that we may best assist you in a timely manner. You can direct all STSJP inquiries to Cara Korn at (518) 408-3999 or [Cara.Korn@ocfs.ny.gov](mailto:Cara.Korn@ocfs.ny.gov) and Shawn Chin-Chance at (212) 961-4110 or [Shawn.Chin-Chance@ocfs.ny.gov](mailto:Shawn.Chin-Chance@ocfs.ny.gov).

Sincerely,

A handwritten signature in black ink, appearing to read "Joseph Mancini".

Joseph Mancini  
Associate Commissioner  
DJJOY Office of Community Partnerships

NEW YORK STATE  
OFFICE OF CHILDREN AND FAMILY SERVICES  
**SUPERVISION AND TREATMENT SERVICES FOR JUVENILE PROGRAM (STSJP)**  
**FISCAL YEAR (FY) 2016 ANNUAL PLAN**

STSJP Plans are due to the Office of Children and Family Services (OCFS) by 6 / 29 / 2015

Plans should be submitted to: [ocfs.sm.stsjp@ocfs.ny.gov](mailto:ocfs.sm.stsjp@ocfs.ny.gov)

Please ensure that the title **“Supervision and Treatment Services for Juveniles Plan”** and your municipality name are in the subject field to facilitate the timely review of your STSJP Plan. **Note:** Fiscal Year (FY) 2016 replaces the term State Fiscal Year (SFY) 2015-16 and FY 2015 replaces the term SFY 2014-15.

Please direct any STSJP Plan questions to either:

[Shawn.Chin-Chance@ocfs.ny.gov](mailto:Shawn.Chin-Chance@ocfs.ny.gov) PH. 212-961-4110

[Cara.Korn@OCFS.ny.gov](mailto:Cara.Korn@OCFS.ny.gov) PH. 518-408-3999

SECTION ONE- Municipal Information	
NAME OF MUNICIPALITY: Chenango County	
STSJP LEAD AGENCY: Chenango County Probation Department	STSJP LEAD PERSON: Karen E. Osborn
STSJP LEAD PHONE NUMBER: (607)337-1995	STSJP LEAD E-MAIL: Kosborn@co.chenango.ny.us

SECTION TWO – List of Programs and Services to be Funded
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In this section, list the exact name of each program who have received STSJP funds, along with the projected amount of STSJP funds to be used for each. If this is a rollover program, please answer questions that are relevant to the funded program:

Program One-Name	WhyTry ©	Type of Program	ATP
<b>Total Program Expenses</b>	<b>\$ 4000.00</b>	<b>Rollover Funded Program</b>	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:		13815	13332
		13460	13411
		13730	13733
		13778	13780
		13814	13830

2. How will the program reduce the number of youth who are detained or in residential placement?  
 The WhyTry© Program is an evidenced-based approach designed to help at-risk youth answer the question, "Why should I try?" when faced with difficult choices, emotions, or problems. Youth who have had a PINS complaint filed on them, as well as Youth that have been referred to probation on a Juvenile Delinquency complaint will be referred to the program. As the program will be facilitated at local schools, referrals will also be accepted from school guidance counselors for at-risk youth. Completion of this 10 week program will help strengthen the youth's personal and communication skills to ensure positive family outcomes, thus reducing the probability of placement outside the home.

3. How will the program be family focused?  
 The WhyTry© program's goals focus on strengthening communication skills and self-esteem while addressing rule/law breaking episodes. By strengthening the youth's ability to better communicate with family, peers and authority figures, the family environment will be enhanced and positive family focused outcomes will be realized. Both programs goals and outcomes (see Program Two) are complimentary; they recognize that both parent/caregiver and child have important roles in regards to family functioning, instead of placing the preponderance of responsibility on one or the other.

4. Can the program be replicated across multiple locations?  
 The program is designed to be used in as many settings as possible. Our plan is to take the program to 5 school districts within the county. School districts will be chosen through a collaborative process with schools that are interested in prevention as well as those experiencing higher rates of disciplinary issues (see Section Three, Analysis of Communities)

5. What is the projected number of youth that are served by this STSJP funded program?  
 The projected number of youth to be served during the remaining months of the fiscal Year 2016 is 50.

6. If program is being used as an Alternative to Detention (ATD) and an Alternative to Placement (ATP), how will it serve both populations of youth?  
 N/A

7. If the program was used during FY 2015, please assess whether the service or program achieved the projected reductions in detention utilization and/or residential placements and other performance outcomes.  
 N/A

8. What were the barriers if not met? N/A

**Did the program receive STSJP funds for FY 2015?**  Yes  No **If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds? N/A

2. What was the average length of stay for youth in program or service? N/A

3. How many youth received services in the program during FY 2015? N/A

<b>Program Two Name</b>	Parent Project®	<b>Type of Program</b>	<b>ATP</b>
<b>Total Program Expenses</b>	\$ 14,100.00	<b>Rollover Funded Program</b>	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:	13815	13332	
	13460	13411	
	13730	13733	
	13778	13780	
	13814	13830	

2. How will the program reduce the number of youth who are detained or in residential placement?  
 The Parent Project® is an evidence-based program created for parents with difficult or out-of-control adolescents. During weekly sessions for 10 weeks, facilitators provide activity-based instruction and step-by-step plans to help parents learn how to manage adolescent behavior problems at home. Parents also attend support groups where they receive emotional and practical support from facilitators and other parents and practice implementing newly acquired skills and techniques such as addressing problem behaviors, managing conflict and building positive self-concepts in their children. This program is both a prevention and an intervention program to address destructive adolescent behavior that can lead to out-of-home placement. By giving the parents the tools they need to effectively manage their child's out-of-control behavior, the need for out-of-home placement is greatly reduced.

3. How will the program be family focused?  
 The Parent Project® focuses on the family and what both parents and children bring to the table and how each can change to bring about positive outcomes in the family. Both program's goals and outcomes (see Program One) are complimentary; they recognize that both parent/caregiver and child have important roles in regards to family functioning, instead of placing the preponderance of responsibility on one or the other.

4. Can the program be replicated across multiple locations?

Absolutely- The program can be taught not only in the County Office building, but can also be taught in the local school districts throughout the county. Future sites are also possible depending on locality and space (i.e. not-for-profit organizations).

5. If the program was used during FY 2015, were the performance outcomes met and describe the outcomes?

N/A

6. What were the barriers if not met?

N/A

7. If program was used as an ATD and an ATP, how was it used to serve both populations of youth?

N/A

8. What is the projected number of youth that will be served by this STSJP – funded program?

The projected number of youth to be served during the remaining months of the fiscal Year 2016 is 50.

Did the program receive STSJP funds for FY 2015?  Yes  No If Yes, answer the questions below:

1. When did the program start using FY 2015 STSJP Funds? N/A

2. What was the average length of stay for youth in program or service? N/A

3. How many youth received services in the program during FY 2015? N/A

Program Three -Name	Type of Program	
Total Program Expenses	\$	Rollover Funded Program <input type="checkbox"/> Yes <input type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:		
2. How will the program reduce the number of youth who are detained or in residential placement?		

3. How will the program be family focused?

4. Can the program be replicated across multiple locations?

5. If the program was used during FY 2015, were the performance outcomes met and describe the outcomes?

6. What were the barriers if not met?

7. If program was used as an ATD and an ATP, how was it used to serve both populations of youth?

8. What is the projected number of youth that will be served by this STSJP – funded program? \_\_\_\_\_

**Did the program receive STSJP funds for FY 2015?**  Yes  No **If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds? \_\_\_\_\_

2. What was the average length of stay for youth in program or service? \_\_\_\_\_

3. How many youth received services in the program during FY 2015? \_\_\_\_\_

**SECTION THREE – Analysis of Communities**

Provide an analysis that identifies the neighborhoods or communities from which the greatest number of juvenile delinquents, juvenile offenders and persons in need of supervision (PINS) are remanded to detention or residentially placed. Are these the communities and neighborhoods served in the previous years' approved plan, if not, what has changed?

Chenango is a rural upstate county of approximately 900 square miles and a population of 49,426 according the US Census Bureau's 2014 estimate. Chenango County consists of 21 towns, eight villages, and the city of Norwich. Norwich has the highest population in the county with 7,021 residents and almost 42% of those are either under the age of 18 or 65 and over. Chenango is a significantly poor county with 24.4% living below the Federal poverty level. Children represent an even higher percent of those living in poverty, with 26% exceeding the current statewide rate of 22.8%. While Chenango's rates of detention or residential placements for PINS or JD have been low, the familial and socio-economic conditions of our communities create significant risks nevertheless. Statistically, the county's only city (Norwich) has a far greater number of youth than the outlying communities, and therefore would be expected to have a higher number of PINS and JD referrals. However, the Chenango County DSS Foster Care Unit reports that a majority of such referrals come from outlying rural districts such as Afton and Unadilla Valley.

All communities in Chenango experience a significant degree of detrimental conditions that contribute to youth behavior and achievement issues, as many indicators substantiate. Chenango's graduation rates fluctuate between 75% to the current county-wide rate of 83%. Male graduation rates from 2013 to 2014 dropped 3% to 79%. Chenango has a much lower percentage of students going on to attain a 4 year degree, roughly half of the state-wide average of 33.2%. According to the Community Health Assessment (2013) for Chenango, children experience emotional disturbance at rates higher than the state averages. Our county has a higher percentage of births to youth 15-19 years than NYS rates, and the newborn drug-related hospitalization rates for newborn discharges significantly exceeds state averages. Chenango averages 44 children in foster care annually. Domestic violence and child abuse rates in Chenango present a serious challenge to youth well-being and development. Domestic violence statistics (police interventions, residential placements, number of victims reported) indicate a persistent occurrence in the county; in one comparison (2010-2012) the number of victims more than doubled. Child protective reports totaled 1036 for 2014 (an average of almost 86 a month). These indicators demonstrate significant risk factors that are known to contribute to maladaptive behaviors in youth that can lead to PINS or JD adjudications.

**SECTION FOUR – Disparity**

In this section, please provide information indicating whether the use of detention or residential placement in your service area exhibits a significant racial or ethnic disparity or disproportionality. Please note that when looking for disparity, highlight, with the use of accurate data, youth who given comparable levels of need, do not receive equal utilization of services. Seek out all decision points to illustrate usage. When looking for disproportionality, identify any population groups who are underrepresented in a larger population and then overrepresented in a subset population. For example, population group A represents 15 percent of the general population but represents 75 percent of the detention population. If you currently do not measure these variables, please include your plan for data collection for Racial and Ethnic Disparities across your system. If no disparities or disproportionalities exist in your system simply state that in the space below.

Chenango County is demographically 98% white and our placement trends support that nearly all placements have been white youth. Therefore it does not appear that any disparities exist in our system.

If such disproportionality exists, describe how the service/program proposed for funding will address this disparity.

N/A

**SECTION FIVE – Strategy**

**Justification and Overall Strategy** – The purpose of STSJP funds is to establish supports and services for youth who, absent these services, are likely to be detained or placed. Funds should therefore be clearly targeted to meet the needs of the types of youth who in the past have been admitted to detention or residential placement. With this specific purpose in mind, describe the strategy devised by your collaborative partners (list your collaborative partners) to address the STSJP Funding objective through the programs chosen in Section Two.

Chenango's request for STSJP funds will enable us to run family-focused programs that promote appropriate parental interventions, increased self-esteem, and awareness of how present actions affect future success. These efforts will support the stated goal of STSJP to "provide services aimed at preventing a PINS or delinquency petition from being filed against a youth". As described in the program description and expenses sections, the Parent Project® and WhyTry© programs will be supported. The Parent Project® is aimed to impart skills, knowledge, and techniques that enable caregivers to promote effective communication and ways to intervene when confronted with behavior problems. It is a class-based format whose curriculum focuses on common challenges and ways to find positive outcomes and build effective relationships with children. The WhyTry© program uses varied modalities to teach social, emotional and leadership principles to young people. These are aimed at reducing incidents of expulsion from school, rule/law breaking episodes, improving self-esteem, self-concept, and emotional health. Through these two programs, we seek to support both the parents and the children affected by the conditions mentioned in Section Three; the programs are aimed at building up resiliency to mitigate the effects such conditions can have on youth behavior.

The Chenango County Probation Department will partner with the Chenango County Department of Social Services in the 2016 program year. DSS will designate one experienced staff to be trained in these programs and facilitate the program with the trainer from Probation. As DSS is supporting the employee's time and salary, the costs associated with staffing will largely be overtime to teach evening classes more conducive to parent work schedules. The DSS employee selected for this project has extensive experience with foster care and parenting issues, being one of the agency's Model Approach to Partnerships in Parenting (MAPP) trainers for new foster parents. Probation and DSS currently collaborate with regards to foster care needs and placement issues, and this will help promote the program's success as well.

**SECTION SIX – Outcomes**

**Performance Outcomes** – For FY 2016, provide the projected performance outcomes for your proposed services and programs, being sure to include: An estimate of the anticipated reductions in detention utilization and residential placements.

For the WhyTry© program, we are targeting five specific goals for youth engaged:

- Reduction in the number of discipline referrals / suspensions or expulsions
- Increased graduation rates
- Improving youth motivation and behavior
- Improving self-esteem and positive outlook for the future
- Increase in youth awareness that actions affect the future

The program uses a multisensory approach to instilling the skills needed, as well as changes in attitudes and behaviors, for youth to

reach these goals. Research (see "Effects of the WhyTry Social Skills Program on Students with Emotional and Behavioral Disorders at an Alternative Campus" by Wilhite 2010 and Churchill County Probation "WhyTry Evaluation Report 2006-2010" by Bird) WhyTry® supports the estimated outcomes for youth in the program:

- 73% will demonstrate increased awareness of how present actions affect future outcomes (method: pre and post survey results)
- 90% will demonstrate an improvement in motivation, resiliency, and outlook (method: pre and post survey results)
- Reduction in disciplinary referrals (method: school/probation/DSS records pre and post program)

For the Parent Project® program, we are targeting four specific goals for families engaged:

- Increase in parental intervention efforts to address youth's destructive behaviors early
- Increased family cohesion, family organization (rules and structure), family expressiveness (ability to express oneself), and stability in the family
- Decrease in family conflict
- Decrease in PINS/JD petitions filed in Family Court

It is anticipated that through these initial positive outcomes, both programs will contribute to an overall residential placement use reduction of 50%. Chenango's rates of residential placements have statistically been small over the past five years (< 2 annually for PINS, < 3 for JD), therefore we are seeking to employ these programs to continue or improve this rate through the preventative aspects of WhyTry® and the intervention aspects of the Parent Project®.

Other projected positive outcomes for youth who participate in the services and programs:  
Not only will less youth be placed, but also fewer youth will have PINS and/or JD petitions filed on them in Family Court. (method: DSS and probation records prior to and after implementing both the WhyTry Program and the Parent Project.)

Are there any changes in allocations or practices planned for FY 2016 based on experiences in FY 2015, please list those changes:

N/A

### **SECTION SEVEN– Comments**

Chenango County Probation has historically not used the SJSTP Funds due to the inability to match the 38% local share. Three years ago I was hired as the Director of Probation and had come from another county where STSJP Funds had been used. I have been teaching the Parent Project in Chenango County since the end of 2012, at no cost to the county as I have volunteered my time, which I may not be able to continue to do in the future. The Probation budget is mostly all local share, so to convince the Board of Supervisors to add to Probation's Local share is not an easy task. However, at this point they are willing to fund these programs as the local share amount is minimal for the return. Our hope is that in coming years, the Board of Supervisors may be more willing to raise the local share to maximise the STSJP Allocation should these programs prove to be successful in keeping youth out of placements.

**SECTION EIGHT– Plan Amounts**

**Instructions:**

- A. Enter all program expenses in Program Services tab.
- B. Specify State Reimbursements for this plan (lines 6-9)

**Expenses**

1. Program Expenses (from Program Services)	\$18,100.00	
2. State Reimbursement (Line 1* 0.62)		\$11,222.00

**Available Reimbursements**

3. STSJP Allocation	\$55,743.00
4. Detention Allocation	\$224,734.00
5. JDAI	\$0.00

**Reimbursements for this Plan**

6. STSJP Allocation	\$11,222.00
7. Detention Allocation being shifted to STSJP (if applicable)	\$0.00
8. JDAI (if applicable)	\$0.00
9. FY 2015 Rollover (if applicable)	\$0.00
10. Total Reimbursements (Lines 6-9)	\$11,222.00

**State and Local Totals**

11. State Share Amount (Line 10)	\$11,222.00
12. Local Share Amount (Subtract Line 11 from 10)	\$6,867.00

**SECTION NINE– Approval**

**Approval of the Chief Executive Officer**

As STSJP Lead for Chenango County Municipality, I certify that the CEO  
 Lawrence N. Wilcox has reviewed and approved the 2015-2016 plan.

Date: 6 / 25 / 2015 STSJP Lead Kosborn3 STSJP Lead Karen E. Osborn  
 User ID: \_\_\_\_\_ Printed Name: \_\_\_\_\_

**INSTRUCTIONS:**

Instructions for properly processing an STSJP plan.

- a. Once you have opened a copy of the OCFS-2121 form, please immediately use the "Save As" function in Microsoft Word to save a copy of the document on your computer.
- b. Please save your STSJP plan using the following format; (Municipality Name 2015-2016 STSJP Plan)
- c. Work from the "saved" plan document using it to record all of your municipality's information. Please use the document OCFS- 2121A to document additional STSJP programs.
- d. Once you have satisfactorily completed entering the required data, save the document.
- e. Section Nine must be completed prior to OCFS review of STSJP Plan.
- f. Upload completed plan and send it to OCFS via the STSJP email address at [ocfs.sm.stsjp@ocfs.ny.gov](mailto:ocfs.sm.stsjp@ocfs.ny.gov)

**Approval of the OCFS STSJP Program Lead**

As OCFS STSJP reviewer, I certify that I approve of this Supervision and Treatment Services for Juveniles  
 Program Plan for Chenango Municipality and 2015-2016 fiscal year.

Date: 7/29/2015 User ID: MJ0687 Printed Name: Shawn A. Chin-Chance